# Milken Institute School of Public Health <br> THE GEORGE WASHINGTON UNIVERSITY 

## Health Reform and the Implications for Cancer Screening

Revised February 26, 2016

Leighton Ku , PhD, MPH, Tyler Bysshe, MPH, Erika Steinmetz, MBA, and Brian Bruen, MA, PhD (candidate)

Department of Health Policy and Management Milken Institute School of Public Health

George Washington University

Report to the American Cancer Society Cancer Action Network and the National Colorectal Cancer Roundtable

Implementation of the Affordable Care Act (ACA) has reduced the number of uninsured Americans and should substantially expand financial access to cancer screening. Census data demonstrates that the number of uninsured Americans fell sharply in 2014, after initiation of the health insurance marketplaces and Medicaid expansions. ${ }^{1}$ The ACA also required that most health insurance policies cover key preventive services, including breast, cervical and colorectal cancer screening, without cost-sharing such as deductibles or copayments. These two changes can substantially reduce financial barriers to cancer screening and increase the demand for screening.

In turn, this should increase early detection and treatment of cancers and could trigger improved outcomes. Research based on earlier insurance expansions, including a randomized expansion of Medicaid in Oregon and Massachusetts' state health insurance reform, found increased breast and cervical cancer screening as a result of insurance expansions. ${ }^{2}{ }^{3} 4$ Other research found that cancer patients residing in counties with fewer uninsured had earlier detection and longer survival times. ${ }^{5}$

However, despite the insurance expansions, millions of low-income women and men will remain uninsured and continue to face financial barriers to cancer screening, which could have adverse health consequences. The Congressional Budget Office has estimated that even though the ACA will lower the number of uninsured Americans by 24 million by 2017, 27 million people will remain uninsured three years after insurance expansions started in $2014 .{ }^{6}$ Many factors explain why millions will remain uninsured: many states are not expanding Medicaid coverage; many people still find insurance unaffordable; some people do not participate in Medicaid or health insurance marketplace coverage even when they are eligible; and some, such as undocumented immigrants, are not eligible for assistance. Although most Americans are required to have health insurance or pay a tax penalty, many low income people are exempt from the requirement and many others are not even aware of the requirement. ${ }^{7}$ Of course, having insurance coverage for cancer screening is no guarantee that people will seek or receive screening on a timely basis: they may still lack awareness of the importance of screening, not receive recommendations or referrals from health professionals, lack transportation, or encounter language barriers.

Other public health programs address unmet needs by providing services for those who continue to face barriers because they are uninsured and low-income. The key federal public health program to improve cancer screening for low-income uninsured women is the Centers for Disease Control and Prevention's (CDC's) National Breast and Cervical Cancer Early Detection Program (NBCCEDP), which provides grants to support services to sites across the nation. The program helps support mammography, Pap tests and other screening and diagnostic services for low-income uninsured or underinsured women and related services like outreach, education and navigation that can improve access. The emphasis on screening for the uninsured is particularly relevant since uninsured women are about half as likely to have had a mammogram in the past year as the general population and about $30 \%$ less likely to have had a Pap test in the past three years than insured women. ${ }^{8}$ Evidence indicates the NBCCEDP contributes to reduced breast cancer death rates, ${ }^{9}$ lowers time from cancer diagnosis to Medicaid enrollment, expands women's treatment options, ${ }^{10}$ and changes the timing of diagnosis and treatment of cervical cancer. ${ }^{11}{ }^{12}$ CDC's smaller Colorectal Cancer Control Program (CRCCP) seeks to increase colorectal cancer screening among men and women 50 and older. In 2013, the program was available in 25 states and 4 American Indian tribes. In many cases, state or local programs also help support these services.

The purpose of this report is to provide estimates of the number of low-income women and men who gain insurance coverage under the ACA in 2017 and the number who will remain uninsured and remain in the target population for CDC's cancer screening services. Low-income is defined as family income at or below 250 percent of the federal poverty level (FPL) or just under $\$ 40,000$ for a family of two in 2015 , which is the federal income criterion. Some states use lower levels. The target population for cervical cancer screening is women 21 to 64 and the target population for breast cancer screening is women 40 to 64 , with women 50 to 64 a priority population. The target population for CRCCP is men and women 50 to 64 . (Note: uninsured or underinsured people 65 or older may also be eligible for cancer screening services, but because of Medicare there are virtually no uninsured senior citizens in the United States. Additionally, they receive preventive services without cost-sharing, so underinsurance should also be rare.)

This report is an update of an earlier paper which estimated health reform-related changes in insurance coverage for women in 2014. ${ }^{13}$ A critical difference is that when the prior study was done, we assumed that the federal Medicaid eligibility expansion to $138 \%$ of poverty would be implemented in every state, which was the original intent of the law. However, a June 2012 Supreme Court ruling made Medicaid expansion optional for states. ${ }^{14}$ As of April 2015, 29 states are expanding Medicaid; the rest were not or were still considering the issue. ${ }^{15}$ Although health insurance marketplaces and federal tax credits - the other important ACA insurance expansion -are available in every state, Medicaid expansions occur in only some of the states, so insurance gains are smaller in non-expanding states. ${ }^{1}$

This update includes estimates of the number of women in every state who would remain uninsured in 2017, both with and without a Medicaid expansion, as well as national totals based on the states currently expanding Medicaid. The insights about changes in insurance coverage under health reform can provide insights into the changes in the demand for cancer screening in the near future and improve policy planning to help ensure that the NBCCEDP is addressing current and future needs. ${ }^{16}$

## Methods

Our basic simulation approach is similar to the methods described in Levy, et al. ${ }^{13}$ and August, et al., ${ }^{17}$ although there are some important modifications. A key insight and critical assumption for the model is that the federal ACA was largely modeled on Massachusetts' 2006 health reform law; ${ }^{18}{ }^{19}$ therefore, the federal ACA should have an effect on insurance coverage that is similar to recent coverage for Massachusetts residents.

This model used data from the 2013 American Community Survey Public Use Microdata Sample (ACS PUMS), which samples about $1 \%$ of each state's population (about 3 million people in total) and which has a $90 \%$ response rate for households and $95 \%$ rate for those in group quarters. ${ }^{20}$ Our estimation sample consists of women and men 18 to 64 years old. Our models included information about health insurance status, race/ethnicity, marital status, having children, employment status, industry of employment, poverty status, citizenship status, disability and education.

We first constructed weighted multivariate logit models of health insurance status (insured/not insured) in Massachusetts, separately for women and men. We then applied the regression coefficients from Massachusetts to demographic and economic characteristics of the

ACS-PUMS respondents in all 50 states and the District of Columbia and converted the results into individual-level probabilities of being insured under health reform. ACS-PUMS survey weights were modified to account for expected population growth and shifts in the age distribution between 2013 and 2017, based on Census projections. ${ }^{21}$

We recognize, however, that other states vary from Massachusetts because of social, marketplace and policy differences, so that changes in insurance status in Alabama, for example, might not exactly parallel those in Massachusetts, even after controlling for demographic and economic differences of state residents. Accordingly, our model includes a series of adjustments to account for state-specific differences in policies, ACA implementation efforts, market characteristics and other state traits.

Citizenship status has a strong effect on insurance coverage, but states vary in their policies regarding Medicaid eligibility of legal immigrants. Massachusetts is one of six states that provides Medicaid (or similar insurance) coverage to most legal immigrant adults, ${ }^{22}$ and we include that policy in our model to adjust for state policy differences.

A more important adjustment for state-specific differences involved calibration of our model estimates with administrative data about enrollment levels in the health insurance exchanges and Medicaid. This adjustment accounts for differences in implementation of expansions in 2014 and 2015, which are related to program implementation, market conditions and state policies. We used data about individuals receiving tax credits in the health insurance marketplaces as of February $2015,{ }^{23}$ corresponding to the end of the second open enrollment period, and about changes in Medicaid enrollment between late 2013 and December 2014. ${ }^{24}$ These administrative counts were adjusted to account for the estimated share of marketplace and Medicaid enrollees who were non-elderly adults with incomes below 250 percent of poverty. Another adjustment was to take into account that some who gain insurance through the marketplaces or Medicaid would otherwise have had private health insurance, so the net change in the number of uninsured would be less than the number of new enrollees. A final adjustment accounts for expected growth in the number of marketplace and Medicaid enrollees. Overall, the average calibration adjustment is modest $(4.9 \%)$, but varies in magnitude by state and increases estimates of the uninsured in some states and lowers them in others. [More details about the methodology and calibrations are available from the authors.]

At the national level, we estimate a scenario for 2017 insurance status assuming that Medicaid is expanded in the 29 states doing so as of April 2015. Because any state could add or drop Medicaid expansion, for every state we estimate scenarios: (1) assuming a Medicaid expansion to $138 \%$ of poverty and (2) assuming no expansion, using actual state-specific eligibility levels in the absence of an expansion. (Some expanding states had already raised Medicaid eligibility or had similar state programs serving low-income residents in 2013; the no expansion scenario assumes the 2013 eligibility levels stay in place. If a state has not expanded Medicaid as of April 2015, we use its January 2015 eligibility criteria. ${ }^{25}$ ) These are based on state income eligibility levels for adults with and without dependent children. All states cover parents with dependent children with varying income eligibility criteria, but many non-expanding states do not cover any childless adults. For scenarios in which a state implements a Medicaid expansion, we use results from the calibrated model. For scenarios without an expansion we modify model results based on the expected changes in the uninsured population from 2013 to 2017, but with no gain in insurance coverage for those whose incomes fall between the state eligibility level and $100 \%$ of poverty because they are eligible for neither Medicaid nor the state marketplace. Those with
incomes between $100 \%$ and $138 \%$ of poverty in a non-expanding state are eligible for premium assistance in the health insurance marketplaces, but we reduce the expected growth in coverage to two-thirds the level because of prior data on the impact of the small premiums they would pay on participation. ${ }^{26}$

Finally, we include the recent numbers of women who received mammograms from NBCCEDP or who received Pap tests and the number of men or women who received colorectal screening under CRCCP, as reported by CDC.

## Results

Our analyses are presented in the following tables, which include both state-by-state tables and national summary tables.

Table 1. Uninsured women 21-64 at or below $250 \%$ FPL. Women 21 to 64 are the target population for cervical cancer screening under NBCCEDP. (The age range used to be 18 to 64 , but was changed after the U.S. Preventive Health Services Task Force changed the recommendation for screening.)

In 2013, there were 12.4 million low-income uninsured women 21-64 nationally, $32.2 \%$ of women with incomes at or below $250 \%$ of poverty, as shown in the first row of Table 1. The first row also shows the estimate of the number of uninsured low-income women in 2017, assuming the current distribution of Medicaid expansion decisions: as of April 2015, with 29 states expanding Medicaid, including the District of Columbia. ${ }^{13}$ (In the table, the states expanding Medicaid are marked with an asterisk.) If these policies continue in 2017, we estimate there would be 5.7 million low-income uninsured women 21 to 64 (14.6\%). That is, there would be 6.7 million fewer uninsured low-income women than in 2013. It is worth noting that insurance coverage grows even in states not expanding Medicaid because of other ACA policies, such as health insurance marketplaces and the requirement that people purchase insurance or pay a tax penalty.

However, there will be a substantial difference in insurance status among residents of Medicaid expanding and non-expanding states (Table 6). In expansion states, the average percent of uninsured low-income women will fall from $28.7 \%$ in 2013 to $8.0 \%$ in 2017. In non-expanding states, the share of uninsured women will also decline, but less sharply, changing from $36.9 \%$ uninsured in 2013 to $23.3 \%$ in 2017. Even before the 2014 Medicaid expansions, expanding states already had fewer uninsured women than non-expanding states, but decisions to not expand Medicaid will widen the gaps: in 2013 women in non-expanding states were $29 \%$ more likely to be uninsured than women in expanding states, but by 2017 women in non-expanding states will be more than three times as likely to be uninsured as women in states that expand Medicaid.

The second row in Table 1 shows the changes in insurance coverage if every state expanded Medicaid or did not expand. If no state expanded Medicaid, 7.2 million women ( $18.4 \%$ of lowincome women) would be uninsured nationally in 2017. In contrast, if all states expanded Medicaid, there would be 3.9 million uninsured women nationally ( $9.9 \%$ ). While the expansion of Medicaid is associated with a substantial increase in insurance coverage, a few million women would continue to be uninsured even if all states expanded Medicaid (as originally expected under the ACA prior to the Supreme Court decision).

The remaining rows of Table 1 provide state-specific estimates for the number of lowincome women 21-64 who were uninsured in 2013 and who would be uninsured in 2017 if the
state expanded Medicaid or not. In some cases, there is no difference in the estimates in the with and without Medicaid expansion columns; this is because the state had already expanded its Medicaid eligibility prior to 2014 (or had a similar subsidized public health insurance coverage program for low-income adults), so ACA implementation would not affect the number of uninsured women.

Insurance coverage estimates still varies between states, even if we assume they all expand Medicaid. There are underlying differences in socioeconomic characteristics of women in each state (e.g., racial, age or employment differences), marketplace or policy differences across the states and variations in implementation of insurance expansions across the states.

Table 2. Uninsured women 40-64 at or below $250 \%$ FPL (for breast cancer screening). Tables 2, 3 and 4 are formatted like Table 1 with estimates for the different target populations for the screening programs. Low-income 40 to 64 year old women are the main target population for the NBCCEDP breast cancer screening. The general direction of results is similar to those shown in Table 1.

In $2013,31.1 \%$ of low-income women 40 to 64 were uninsured ( 5.8 million nationally). Based on the states expanding Medicaid as of April 2015, we project the uninsurance rate will fall to $13.5 \%$ and 2.6 million will remain uninsured. If all states expanded Medicaid, 1.7 million women 40-64 would remain uninsured ( $8.9 \%$ ), compared with 3.3 million uninsured ( $17.5 \%$ ) if no state expands Medicaid.

Table 3. Uninsured women 50-64 at or below $250 \%$ FPL (for breast cancer screening). Women 50 to 64 are the priority population for NBCCEDP breast cancer screening. In 2013, 3.0 million low-income women in this age range (28.7\%) were uninsured. By 2017, given current Medicaid expansion policies, the number would fall by more than half to 1.3 million women $(12.2 \%)$. If no state expanded Medicaid, the percent uninsured would fall to $16.2 \%$ by 2017 , versus $7.9 \%$ uninsured if all states expand Medicaid.

Table 4. Uninsured men and women 50-64 at or below $250 \%$ FPL (for colorectal cancer screening. Low-income people of both sexes 50-64 are the target population for CRCCP. The number of uninsured low-income men and women 50 to 64 was $29.4 \%$ ( 5.8 million people) in 2013 and is expected to decline to $13.4 \%$ ( 2.7 million) by 2017 assuming the April 2015 distribution of Medicaid expanding states. If all states expand Medicaid, the number uninsured would fall to 1.9 million ( $9.2 \%$ ) by 2017 , but would be 3.6 million ( $17.5 \%$ ) uninsured if no state expands.

The percent of low-income men and women 50 to 64 who are uninsured is somewhat higher than for women alone; men are more likely to be uninsured than women. The higher rate of uninsurance among men is particularly large in states that are not expanding Medicaid because childless adults are generally excluded from eligibility, while parents eligible for Medicaid are disproportionately mothers. In contrast, the ACA Medicaid expansion includes both parents and childless adults, expanding coverage for single men.

Table 5. National-level changes in the low-income uninsured populations. This table summarizes the national-level changes in the number of low-income uninsured people between 2013 and alternative scenarios for 2017, as presented earlier in Tables 1 through 4.

Table 6. Changes in the low-income uninsured population by Medicaid expansion status. This compares changes in the aggregate number and percent of low-income people among the 29 states that are expanding Medicaid (as of April 2015) and the 22 states that are not. In general, it shows that states expanding Medicaid had fewer uninsured residents in 2013 than non-expanding states, even before the expansions were implemented. But by 2017, the level of uninsurance will drop much more in expansion states than in non-expansion states, although all states will experience reductions in the number of the uninsured due to other ACA policies. Thus, there will be greater disparities in the percent of low-income people by 2017 based on whether people live in expanding or non-expanding states.

Table 7. Characteristics of low-income uninsured people 21 to 64, 2013 and 2017. As the number of uninsured people falls, characteristics of those who remain uninsured will change, including race, ethnicity, educational attainment, parental status, disability status and English proficiency. This table shows changes in characteristics from 2013 to each of the three Medicaid expansion scenarios. For each characteristic, we present three numbers. For example, in 2013, there were 8.0 million low-income uninsured women 21 to 64 . These white women comprised $64.5 \%$ of all the uninsured women in 2013, while $31.6 \%$ of all white low-income women were uninsured. By 2017, the proportion of uninsured women who are white will decline slightly, while the share who are minority will increase. In a similar fashion, there will be modest increases in the percent of uninsured women who are Hispanic, who are not English proficient (speak English less than very well), who have a high school degree but no college, who are childless, who are not disabled and who are employed.

## Discussion

Over the past decade cervical cancer screening rates declined and breast cancer screening rates were flat, although colorectal cancer screening increased. ${ }^{27}$ Public health experts have established goals of increasing cancer screening rates in, for example, the Public Health Service's Healthy People 2020 objectives ${ }^{28}$ or the " $80 \%$ by 2018 " target established by the National Colorectal Cancer Roundtable. ${ }^{29}$ On one hand, health reform policies to bolster insurance coverage and reduce financial barriers create a golden opportunity to increase cancer screening in the coming years. On the other hand, the fact that a large number of states are not expanding Medicaid coverage means that interstate disparities in insurance coverage - and financial access to cancer screening - will grow and will make it harder for residents in the non-expanding states to access cancer screening.

We estimate that under current (April 2015) state policies about Medicaid expansion, the percentage of low-income women 21-64 who are uninsured will decline by more than half from $32.2 \%$ in 2013 to $14.6 \%$ in 2017 , falling from 12.4 million uninsured women to 5.7 million. In states expanding Medicaid, the percentage of uninsured low-income women will decline almost three-quarters from $28.7 \%$ in 2013 to $8.0 \%$ in 2017, while the share of uninsured women will also decline in non-expanding states, but less sharply, changing from $36.9 \%$ uninsured in 2013 to $23.3 \%$ in 2017. Although insurance coverage for cancer screening will decline in all states as a result of the ACA, disparities across states will widen because 22 states are not expanding Medicaid. In 2013, the probability that a low-income woman in a non-expanding state was uninsured ( $36.9 \%$ ) was about one-third higher than the probability for women in Medicaid expanding states ( $28.7 \%$ ). Based on current expansion plans, by 2017, about three times as many
women in non-expanding states will be uninsured (23.3\%) compared to women in states that expand Medicaid (8.0\%).

The expansion of health insurance coverage under the ACA means financial access to cancer screening will grow, which should increase the demand for services and ultimately increase rates of cancer screening. After the first year of a randomized expansion of Medicaid in Oregon, the percent of women who had a mammogram or Pap test in the past year was about 18-19 percentage points higher than women in the comparison group. ${ }^{4}$ Analyses of the effects of Massachusetts health reform also found significant increases in breast and cervical cancer screening, particularly for low-income women. It also found that effects grew and were larger three years after implementation than in the first year. ${ }^{3}$

Both technical and policy limitations to this analysis exist. There are always potential problems projecting into the future based on past experience and this study is no exception. Earlier reports have described some of the technical limitations. ${ }^{1317}$ The core model is based on Census data from 2013, but unanticipated economic or structural changes by 2017 could alter actual outcomes. Our estimates are largely based on analyses of insurance coverage in Massachusetts, which assumes this experience can be used to model effects of the ACA in other states. To account for state differences, the current project incorporates state-specific administrative data about Medicaid and health insurance marketplace enrollments in 2014/15 to adjust for state-specific differences in the implementation of the ACA and marketplace features that affect uptake. Finally, both self-reported data about insurance coverage and other characteristics and administrative data may be subject to reporting error. Nonetheless, our results accord with early 2014 data showing that insurance coverage of non-elderly adults is rising, particularly in states expanding Medicaid. ${ }^{1}$ 2

Some policy aspects of the ACA remain unsettled. States may continue to change their policies about Medicaid expansions, which could modify the effects, although we provide estimates for every state with and without a Medicaid expansion to indicate the potential impact of changes.

A final issue is that CDC bases program eligibility policies on current scientific recommendations, which may change over time. After the U.S. Preventive Services Task Force (USPSTF) changed its recommendations for the age range for cervical cancer screening from 1864 to 21-64, CDC changed the target ages for NBCCEDP. The USPSTF is considering standards for breast cancer screening and its draft recommendation would recommend screening every two years for women 50 to 64 , but not for women under $50 .{ }^{30}$ If this becomes the final recommendation, CDC might change the target age range for NBCCEDP.

Although the ACA is reducing the number of uninsured, millions will remain uninsured. The NBCCEDP exists to address the needs of those without coverage. Our analyses indicate the number of women who remain uninsured will continue to outstrip the number who could be served at current funding levels, and the program will continue to fill a critical gap in women's health needs. As health reform proceeds, CDC should consider changes in state insurance patterns and other changes in the rapidly evolving American health system to chart the program's future.

## Citations

${ }^{1}$ Smith, Jessica C. and Carla Medalia, U.S. Census Bureau, Current Population Reports, P60253, Health Insurance Coverage in the United States: 2014, U.S. Government Printing Office, Washington, DC, 2015.
${ }^{2}$ Baicker K, Tabuman S, Allen H, Bernstein M, Gruber J, Newhouse J, Schneider E, Wright B, Zavlasky J, Finkelstein A. The Oregon experiment - effects of Medicaid on clinical outcomes. NEJM. 2013; 368:1713-22.
${ }^{3}$ Sabik LM, Bradley CJ. The impact of near-universal insurance coverage on_breast_and cervical_cancer_screening: Evidence from Massachusetts. Health Econ. 2015 Feb 18. doi: 10.1002/hec.3159. [Epub ahead of print]
${ }^{4}$ Finkelstein A, Taubman S, Wright B, Bernstein M, Gruber J, Newhouse JP, et al. The Oregon health insurance experiment: Evidence from the first year. NBER Working Paper 17190 July 2011.
${ }^{5}$ Smith JK, Ng N, Zhou Z, et al. Does increasing insurance improve outcomes for US cancer patients? J Surgical Res. 2013; 185 (1)15-20.
${ }^{6}$ Congressional Budget Office. Insurance coverage provisions of the Affordable Care ActCBO's March 2015 baseline table. March 2015. Available from www.cbo.gov.
${ }^{7}$ Karpman M, Kenney G, Long S, Zuckerman S. QuickTake: As of December, Many uninsured adults were not aware of tax penalties for not having coverage, the marketplaces, or the open enrollment deadline. Washington, DC: Urban Institute. Feb. 19, 2015.
${ }^{8}$ American Cancer Society. Cancer Prevention \& Early Detection Facts \& Figures: 2015-16. Atlanta, GA: American Cancer Society. 2015.
${ }^{9}$ Howard D, Ekwueme D, Gardner J, Tangka F, Li C, Miller J. The impact of a national program to provide free mammograms to low-income, uninsured women on breast cancer mortality rates. Cancer. 2010; 116(9):4456-62.
${ }^{10}$ Adams EK, Chien LN, Florence CS, Raskind-Hood C. The Breast and Cervical Cancer Prevention and Treatment Act in Georgia: effects on time to Medicaid enrollment. Cancer. 2009; 115:1300-1309.
${ }^{11}$ Lantz PM, Soliman S. An evaluation of a Medicaid expansion for cancer care: The Breast and Cervical Cancer Prevention and Treatment Act of 2000. Women's Health Issues. 2009 Jul-Aug; 19(4):221-31.
${ }^{12}$ Richardson L, Royalty J, Howe W. Timeliness of breast cancer diagnosis and initiation of treatment in the National Breast and Cervical Cancer Early Detection Program, 1996-2005. Am J Public Health. 2010;100(9):1769-1776.
${ }^{13}$ Levy A, Bruen B, Ku L. Health care reform and women's insurance coverage for breast and cervical cancer screening. Prev Chron Dis. 2012; 9: 120069. DOI:
http//dx.doi.org/10.5888/pcd9.120069.
${ }^{14}$ Rosenbaum S, Westmoreland T. The Supreme Court's surprising decision on the Medicaid expansion: How will the federal government and states proceed? Health Affairs. 2012; 31(8): 1663-1672.
${ }^{15}$ Kaiser Family Foundation. Status of state action on the Medicaid expansion decision, as of April 2015. http://kff.org/health-reform/state-indicator/state-activity-around-expanding-medicaid-under-the-affordable-care-act/ [Accessed on April 27, 2015]
${ }^{16}$ Plescia M, Wong F, Pieters J, Joseph D. The National Breast and Cervical Cancer Early Detection Program in the era of health reform: a vision forward. Cancer. 2014; 120 (Suppl 16):2620-4.
${ }^{17}$ August E, Steinmetz E, Gavin L, Rivera M, Pazol K, Moskosky S, Weik T, Ku, L. Projecting the unmet need and costs for contraception services after health care reform, forthcoming, Amer J Publ Hlth, 2015.
${ }^{18}$ Gruber J. Massachusetts points the way to successful health care reform. J Policy Anal Manage. 2011;30(1):184-192.
${ }^{19}$ Holtz- Eakin D. Does Massachusetts points the way to success with national reform? J Policy Anal Manage. 2011; 30(1):178-84.
${ }^{20}$ Census Bureau. American Community Survey. Data: Response Rates. http://www.census.gov/acs/www/methodology/response_rates_data/ [Accessed on March 25, 2015].
${ }^{21}$ Census Bureau, Population Division. Table 3. Projections of the population by sex and selected age groups for the United States: 2015 to 2060 (NP2014-T3), Dec. 2014.
https://www.census.gov/population/projections/data/national/2014/summarytables.html
${ }^{22}$ National Immigration Law Center. Updated table: Medical assistance programs for immigrants in various states. Los Angeles, CA: National Immigration Law Center; 2015.
${ }^{23}$ Office of the Assistant Secretary for Planning and Evaluation, HHS. Health insurance marketplaces 2015 open enrollment period: March Enrollment Report. March 10, 2015.
${ }^{24}$ Centers for Medicare and Medicaid Services. Medicaid \& CHIP: December 2014 monthly applications, eligibility determinations and enrollment report. Feb. 23, 2015.
${ }^{25}$ Brooks T, Touscher J, Artiga S, Stephens J, Gates A. Modern era Medicaid: Findings from a state survey of eligibility, enrollment, renewal, and cost-sharing policies in Medicaid and CHIP as of January 2015. Washington DC: Kaiser Commission on Medicaid and the Uninsured. Jan. 2015.
${ }^{26} \mathrm{Ku}$ L, Coughlin TA. Sliding-scale premium health insurance programs: four states' experiences. Inquiry 1999;36(4):471-80.
${ }^{27}$ National Cancer Institute. Early Detection. Cancer Trends Progress Report. Available from http://progressreport.cancer.gov/detection [accessed March 31, 2015].
${ }^{28}$ U.S. Public Health Service. Healthy People 2020 objectives for breast, cervical and colorectal cancer screening. Available at http://www.healthypeople.gov/2020/topicsobjectives/topic/cancer/objectives. [accessed April 22, 2015]
${ }^{29}$ National Colorectal Cancer Roundtable. Tools and Resources: 80\% by 2018. Available at http://nccrt.org/tools/80-percent-by-2018/. [Accessed on April 22, 2015.]
${ }^{30}$ U.S. Preventive Services Task Force. News Bulletin: U.S. Preventive Services Task Force issues draft recommendation statement on screening for breast cancer; seeks comments from the public. April 21, 2015.

# Data Tables for <br> Health Reform and the Implications for Cancer Screening 

Revised February 26, 2016

Leighton Ku, PhD, MPH, Tyler Bysshe, MPH, Erika Steinmetz, MBA, and Brian Bruen, MA, PhD (candidate)

Department of Health Policy and Management
Milken Institute School of Public Health
George Washington University

Report to the American Cancer Society Cancer Action Network

Table 1. Estimated ACA-Related Changes in Uninsured Rates for Women, 21-64, at or Below 250\% FPL, 2013 and 2017

| State | Women, 21-64, At or Below 250\% FPL |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2013 |  | 2017 |  |  |  |  |  |
|  | \# Uninsured | \% Uninsured | Without Medicaid Expansion |  |  | With Medicaid Expansion |  |  |
|  |  |  | \# Uninsured | \% Uninsured | Change in Uninsured | \# Uninsured | \% Uninsured | Change in Uninsured |
| United States (Based on Expansionsin 29 States as of April <br> 2015) |  |  |  |  |  | 5,699,868 | 14.6\% | 6,689,518 |
| United States | 12,389,386 | 32.2\% | 7,189,971 | 18.4\% | 5,199,415 | 3,880,230 | 9.9\% | 8,509,156 |
| Alabama | 213,052 | 31.3\% | 141,135 | 20.3\% | 71,917 | 66,403 | 9.6\% | 146,649 |
| Alaska | 25,350 | 43.5\% | 16,182 | 27.4\% | 9,168 | 11,570 | 19.6\% | 13,780 |
| Arizona* | 286,534 | 33.4\% | 203,849 | 23.4\% | 82,685 | 116,564 | 13.4\% | 169,970 |
| Arkansas* | 144,877 | 34.0\% | 30,705 | 7.1\% | 114,172 | 30,705 | 7.1\% | 114,172 |
| California* | 1,725,889 | 35.7\% | 435,076 | 8.8\% | 1,290,813 | 435,076 | 8.8\% | 1,290,813 |
| Colorado* | 176,654 | 30.8\% | 96,532 | 16.5\% | 80,122 | 32,717 | 5.6\% | 143,937 |
| Connecticut* | 71,851 | 22.7\% | 30,630 | 9.5\% | 41,221 | 15,346 | 4.8\% | 56,505 |
| Delaware* | 21,740 | 21.2\% | 11,480 | 11.0\% | 10,260 | 10,538 | 10.1\% | 11,202 |
| District of Columbia* | 7,606 | 9.2\% | 5,470 | 6.5\% | 2,136 | 5,470 | 6.5\% | 2,136 |
| Florida | 1,059,619 | 40.0\% | 623,938 | 23.1\% | 435,681 | 280,096 | 10.4\% | 779,523 |
| Georgia | 564,885 | 40.5\% | 357,756 | 25.2\% | 207,129 | 153,019 | 10.8\% | 411,866 |
| Hawaii* | 23,689 | 17.9\% | 13,088 | 9.7\% | 10,601 | 13,088 | 9.7\% | 10,601 |
| Idaho | 72,941 | 35.1\% | 39,918 | 18.9\% | 33,023 | 13,246 | 6.3\% | 59,695 |
| Illinois* | 419,936 | 29.0\% | 305,725 | 20.7\% | 114,211 | 169,331 | 11.5\% | 250,605 |
| Indiana* | 261,713 | 31.7\% | 165,448 | 19.7\% | 96,265 | 91,028 | 10.8\% | 170,685 |
| lowa* | 65,758 | 20.1\% | 49,487 | 14.9\% | 16,271 | 26,900 | 8.1\% | 38,858 |
| Kansas | 105,849 | 32.8\% | 71,267 | 21.7\% | 34,582 | 40,340 | 12.3\% | 65,509 |
| Kentucky* | 200,149 | 32.7\% | 136,314 | 21.9\% | 63,835 | 21,559 | 3.5\% | 178,590 |
| Louisiana | 249,717 | 37.4\% | 177,242 | 26.1\% | 72,475 | 102,942 | 15.2\% | 146,775 |
| Maine | 35,127 | 21.3\% | 20,090 | 11.9\% | 15,037 | 13,905 | 8.3\% | 21,222 |
| Maryland* | 130,901 | 24.7\% | 83,003 | 15.4\% | 47,898 | 28,416 | 5.3\% | 102,485 |
| Massachusetts* | 44,413 | 7.1\% | 32,400 | 5.1\% | 12,013 | 32,400 | 5.1\% | 12,013 |
| Michigan* | 313,192 | 25.2\% | 241,471 | 19.1\% | 71,721 | 118,352 | 9.4\% | 194,840 |
| Minnesota* | 97,631 | 18.8\% | 8,450 | 1.6\% | 89,181 | 8,450 | 1.6\% | 89,181 |
| Mississippi | 161,468 | 33.9\% | 108,049 | 22.3\% | 53,419 | 40,294 | 8.3\% | 121,174 |
| Missouri | 233,590 | 30.6\% | 162,911 | 21.0\% | 70,679 | 89,848 | 11.6\% | 143,742 |
| Montana | 40,226 | 32.7\% | 24,569 | 19.6\% | 15,657 | 10,279 | 8.2\% | 29,947 |
| Nebraska | 57,955 | 29.2\% | 38,695 | 19.2\% | 19,260 | 26,280 | 13.0\% | 31,675 |
| Nevada* | 151,452 | 40.8\% | 103,022 | 27.2\% | 48,430 | 46,024 | 12.2\% | 105,428 |
| New Hampshire* | 33,700 | 28.1\% | 22,406 | 18.4\% | 11,294 | 10,053 | 8.3\% | 23,647 |
| New Jersey* | 295,662 | 35.9\% | 151,620 | 18.1\% | 144,042 | 93,371 | 11.1\% | 202,291 |
| New Mexico* | 112,947 | 38.0\% | 73,544 | 24.3\% | 39,403 | 30,515 | 10.1\% | 82,432 |
| New York* | 471,984 | 20.6\% | 233,029 | 10.0\% | 238,955 | 204,368 | 8.8\% | 267,616 |
| North Carolina | 477,344 | 35.4\% | 281,510 | 20.5\% | 195,834 | 96,475 | 7.0\% | 380,869 |
| North Dakota* | 18,260 | 25.5\% | 14,835 | 20.5\% | 3,425 | 7,332 | 10.1\% | 10,928 |
| Ohio* | 355,966 | 25.3\% | 247,634 | 17.3\% | 108,332 | 104,842 | 7.3\% | 251,124 |
| Oklahoma | 192,136 | 37.3\% | 137,134 | 26.2\% | 55,002 | 95,490 | 18.2\% | 96,646 |
| Oregon* | 160,181 | 31.4\% | 113,102 | 21.8\% | 47,079 | 19,380 | 3.7\% | 140,801 |
| Pennsylvania* | 319,721 | 23.3\% | 214,044 | 15.3\% | 105,677 | 36,698 | 2.6\% | 283,023 |
| Rhode Island* | 25,970 | 23.6\% | 16,877 | 15.1\% | 9,093 | 3,752 | 3.4\% | 22,218 |
| South Carolina | 227,518 | 33.4\% | 134,479 | 19.4\% | 93,039 | 71,535 | 10.3\% | 155,983 |
| South Dakota | 33,880 | 33.5\% | 24,462 | 23.8\% | 9,418 | 15,091 | 14.7\% | 18,789 |
| Tennessee | 262,050 | 29.2\% | 150,702 | 16.5\% | 111,348 | 81,555 | 8.9\% | 180,495 |
| Texas | 1,583,490 | 46.4\% | 1,095,666 | 31.6\% | 487,824 | 677,747 | 19.5\% | 905,743 |
| Utah | 93,481 | 29.5\% | 59,330 | 18.5\% | 34,151 | 36,969 | 11.5\% | 56,512 |
| Vermont* | 7,289 | 10.5\% | 3,654 | 5.2\% | 3,635 | 3,654 | 5.2\% | 3,635 |
| Virginia | 273,079 | 32.3\% | 181,140 | 21.0\% | 91,939 | 107,965 | 12.5\% | 165,114 |
| Washington* | 256,820 | 33.8\% | 173,669 | 22.5\% | 83,151 | 52,759 | 6.8\% | 204,061 |
| West Virginia* | 84,783 | 32.8\% | 56,502 | 21.4\% | 28,281 | 14,277 | 5.4\% | 70,506 |
| Wisconsin | 121,829 | 19.0\% | 59,319 | 9.1\% | 62,510 | 59,319 | 9.1\% | 62,510 |
| Wyoming | 17,532 | 32.1\% | 11,411 | 20.6\% | 6,121 | 6,902 | 12.5\% | 10,630 |

Source: 2013 American Community Survey 1-Year Public Use Microdata Sample (PUMS) and 2017 GW simulation estimates.

* = Medicaid expansion state as of April 2015

Table 2. Estimated ACA-Related Changes in Uninsured Rates for Women, 40-64, at or Below 250\% FPL, 2013 and 2017

| State | Women, 40-64, At or Below 250\% FPL |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2013 |  | 2017 |  |  |  |  |  |
|  |  |  | Withou | ut Medicaid Exp | ansion | With | Medicaid Expa | sion |
|  | \# Uninsured | \% Uninsured | \# Uninsured | \% Uninsured | Change in Uninsured | \# Uninsured | \% Uninsured | Change in Uninsured |
| United States <br> (Based on Expansions <br> in 29 States as of April     <br> 2015 )  $2,589,894$ $\mathbf{1 3 . 5 \%}$ $\mathbf{3 , 2 0 9 , 2 5 5}$ |  |  |  |  |  |  |  |  |
| United States | 5,799,149 | 31.1\% | 3,349,527 | 17.5\% | 2,449,622 | 1,705,024 | 8.9\% | 4,094,125 |
| Alabama | 91,063 | 27.2\% | 62,205 | 18.0\% | 28,858 | 28,361 | 8.2\% | 62,702 |
| Alaska | 10,104 | 47.0\% | 6,663 | 30.2\% | 3,441 | 4,178 | 18.9\% | 5,926 |
| Arizona* | 134,437 | 33.5\% | 98,562 | 23.9\% | 35,875 | 51,909 | 12.6\% | 82,528 |
| Arkansas* | 65,506 | 31.5\% | 13,069 | 6.1\% | 52,437 | 13,069 | 6.1\% | 52,437 |
| California* | 806,438 | 34.8\% | 194,912 | 8.2\% | 611,526 | 194,912 | 8.2\% | 611,526 |
| Colorado* | 80,957 | 32.4\% | 44,845 | 17.5\% | 36,112 | 11,371 | 4.4\% | 69,586 |
| Connecticut* | 36,119 | 23.1\% | 14,374 | 9.0\% | 21,745 | 5,937 | 3.7\% | 30,182 |
| Delaware* | 10,401 | 21.7\% | 4,776 | 9.7\% | 5,625 | 4,619 | 9.4\% | 5,782 |
| District of Columbia* | 4,001 | 11.3\% | 1,516 | 4.2\% | 2,485 | 1,516 | 4.2\% | 2,485 |
| Florida | 562,664 | 39.8\% | 333,946 | 23.0\% | 228,718 | 141,686 | 9.8\% | 420,978 |
| Georgia | 258,587 | 38.6\% | 165,014 | 24.0\% | 93,573 | 65,266 | 9.5\% | 193,321 |
| Hawaii* | 12,150 | 19.6\% | 5,851 | 9.2\% | 6,299 | 5,851 | 9.2\% | 6,299 |
| Idaho | 33,352 | 35.0\% | 17,198 | 17.6\% | 16,154 | 5,239 | 5.4\% | 28,113 |
| Illinois* | 210,399 | 30.8\% | 152,305 | 21.7\% | 58,094 | 75,415 | 10.7\% | 134,984 |
| Indiana* | 120,847 | 31.1\% | 81,581 | 20.4\% | 39,266 | 39,411 | 9.9\% | 81,436 |
| lowa* | 28,541 | 19.5\% | 20,881 | 13.9\% | 7,660 | 11,047 | 7.3\% | 17,494 |
| Kansas | 45,964 | 32.2\% | 29,664 | 20.2\% | 16,300 | 17,491 | 11.9\% | 28,473 |
| Kentucky* | 93,535 | 29.4\% | 65,454 | 20.0\% | 28,081 | 9,176 | 2.8\% | 84,359 |
| Louisiana | 113,443 | 35.2\% | 79,612 | 24.0\% | 33,831 | 45,459 | 13.7\% | 67,984 |
| Maine | 17,986 | 19.6\% | 11,089 | 11.8\% | 6,897 | 6,982 | 7.4\% | 11,004 |
| Maryland* | 59,180 | 23.1\% | 35,480 | 13.5\% | 23,700 | 9,945 | 3.8\% | 49,235 |
| Massachusetts* | 19,835 | 6.3\% | 14,526 | 4.5\% | 5,309 | 14,526 | 4.5\% | 5,309 |
| Michigan* | 155,490 | 24.9\% | 115,745 | 18.0\% | 39,745 | 54,882 | 8.5\% | 100,608 |
| Minnesota* | 39,368 | 17.2\% | 3,024 | 1.3\% | 36,344 | 3,024 | 1.3\% | 36,344 |
| Mississippi | 77,775 | 32.2\% | 52,897 | 21.3\% | 24,878 | 18,352 | 7.4\% | 59,423 |
| Missouri | 110,004 | 29.6\% | 74,815 | 19.6\% | 35,189 | 40,585 | 10.6\% | 69,419 |
| Montana | 18,799 | 31.6\% | 12,304 | 20.0\% | 6,495 | 4,573 | 7.4\% | 14,226 |
| Nebraska | 23,547 | 28.4\% | 17,009 | 19.9\% | 6,538 | 10,240 | 12.0\% | 13,307 |
| Nevada* | 70,703 | 39.9\% | 47,304 | 26.0\% | 23,399 | 20,453 | 11.2\% | 50,250 |
| New Hampshire* | 16,570 | 26.8\% | 10,460 | 16.5\% | 6,110 | 4,433 | 7.0\% | 12,137 |
| New Jersey* | 147,733 | 34.9\% | 79,358 | 18.2\% | 68,375 | 43,703 | 10.0\% | 104,030 |
| New Mexico* | 50,076 | 34.2\% | 34,508 | 22.9\% | 15,568 | 13,835 | 9.2\% | 36,241 |
| New York* | 213,059 | 18.5\% | 107,088 | 9.0\% | 105,971 | 92,040 | 7.8\% | 121,019 |
| North Carolina | 216,273 | 32.2\% | 128,696 | 18.6\% | 87,577 | 39,760 | 5.7\% | 176,513 |
| North Dakota* | 6,750 | 26.2\% | 5,037 | 19.0\% | 1,713 | 2,338 | 8.8\% | 4,412 |
| Ohio* | 191,978 | 27.9\% | 130,466 | 18.5\% | 61,512 | 46,748 | 6.6\% | 145,230 |
| Oklahoma | 85,620 | 35.9\% | 61,682 | 25.1\% | 23,938 | 41,480 | 16.9\% | 44,140 |
| Oregon* | 80,005 | 33.1\% | 50,576 | 20.3\% | 29,429 | 5,638 | 2.3\% | 74,367 |
| Pennsylvania* | 151,923 | 21.8\% | 99,652 | 13.9\% | 52,271 | 13,462 | 1.9\% | 138,461 |
| Rhode Island* | 12,188 | 23.4\% | 8,041 | 15.0\% | 4,147 | 1,069 | 2.0\% | 11,119 |
| South Carolina | 104,948 | 31.1\% | 62,806 | 18.1\% | 42,142 | 31,436 | 9.0\% | 73,512 |
| South Dakota | 15,740 | 37.2\% | 10,693 | 24.6\% | 5,047 | 6,695 | 15.4\% | 9,045 |
| Tennessee | 130,766 | 28.7\% | 77,966 | 16.6\% | 52,800 | 37,071 | 7.9\% | 93,695 |
| Texas | 682,351 | 43.4\% | 469,327 | 29.0\% | 213,024 | 292,195 | 18.1\% | 390,156 |
| Utah | 33,744 | 29.9\% | 19,966 | 17.2\% | 13,778 | 12,594 | 10.8\% | 21,150 |
| Vermont* | 3,338 | 9.6\% | 1,731 | 4.8\% | 1,607 | 1,731 | 4.8\% | 1,607 |
| Virginia | 127,700 | 31.2\% | 86,458 | 20.6\% | 41,242 | 48,016 | 11.4\% | 79,684 |
| Washington* | 106,656 | 30.3\% | 71,033 | 19.6\% | 35,623 | 20,935 | 5.8\% | 85,721 |
| West Virginia* | 42,549 | 30.6\% | 26,878 | 18.8\% | 15,671 | 6,406 | 4.5\% | 36,143 |
| Wisconsin | 60,737 | 20.6\% | 25,370 | 8.3\% | 35,367 | 25,370 | 8.3\% | 35,367 |
| Wyoming | 7,250 | 32.7\% | 5,112 | 22.4\% | 2,138 | 2,597 | 11.4\% | 4,653 |

Source: 2013 American Community Survey 1-Year Public Use Microdata Sample (PUMS) and 2017 GW simulation estimates.

* = Medicaid expansion state as of April 2015

Table 3. Estimated ACA-Related Changes in Uninsured Rates for Women, 50-64, at or Below 250\% FPL, 2013 and 2017

| State | Women, 50-64, At or Below 250\% FPL |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2013 |  | 2017 |  |  |  |  |  |
|  | \# Uninsured | \% Uninsured | Without Medicaid Expansion |  |  | With Medicaid Expansion |  |  |
|  |  |  | \# Uninsured | \% Uninsured | Change in <br> Uninsured | \# Uninsured | \% Uninsured | Change in <br> Uninsured |
| United States (Based on Expansions in 29 States as of April 2015) |  |  |  |  |  | 1,336,631 | 12.2\% | 1,692,964 |
| United States | 3,029,595 | 28.7\% | 1,773,214 | 16.2\% | 1,256,381 | 864,244 | 7.9\% | 2,165,351 |
| Alabama | 47,389 | 24.2\% | 30,734 | 15.2\% | 16,655 | 14,411 | 7.1\% | 32,978 |
| Alaska | 7,810 | 59.4\% | 5,281 | 38.9\% | 2,529 | 3,117 | 23.0\% | 4,693 |
| Arizona* | 72,489 | 31.5\% | 56,153 | 23.6\% | 16,336 | 27,317 | 11.5\% | 45,172 |
| Arkansas* | 33,376 | 28.6\% | 6,353 | 5.3\% | 27,023 | 6,353 | 5.3\% | 27,023 |
| California* | 415,332 | 33.0\% | 96,732 | 7.4\% | 318,600 | 96,732 | 7.4\% | 318,600 |
| Colorado* | 46,921 | 32.2\% | 27,290 | 18.1\% | 19,631 | 5,281 | 3.5\% | 41,640 |
| Connecticut* | 20,242 | 22.9\% | 6,484 | 7.1\% | 13,758 | 1,701 | 1.9\% | 18,541 |
| Delaware* | 6,056 | 21.0\% | 2,991 | 10.0\% | 3,065 | 2,661 | 8.9\% | 3,395 |
| District of Columbia* | 2,739 | 13.5\% | 353 | 1.7\% | 2,386 | 353 | 1.7\% | 2,386 |
| Florida | 302,999 | 36.8\% | 180,609 | 21.2\% | 122,390 | 75,712 | 8.9\% | 227,287 |
| Georgia | 131,755 | 35.5\% | 84,961 | 22.1\% | 46,794 | 32,827 | 8.5\% | 98,928 |
| Hawai* | 8,423 | 22.2\% | 3,804 | 9.7\% | 4,619 | 3,804 | 9.7\% | 4,619 |
| Idaho | 19,309 | 38.4\% | 10,392 | 20.0\% | 8,917 | 2,616 | 5.0\% | 16,693 |
| Illinois* | 113,187 | 29.8\% | 84,124 | 21.5\% | 29,063 | 37,914 | 9.7\% | 75,273 |
| Indiana* | 62,333 | 27.7\% | 44,891 | 19.3\% | 17,442 | 20,374 | 8.8\% | 41,959 |
| lowa* | 13,300 | 15.7\% | 10,906 | 12.5\% | 2,394 | 5,443 | 6.2\% | 7,857 |
| Kansas | 24,294 | 30.3\% | 15,261 | 18.4\% | 9,033 | 8,901 | 10.7\% | 15,393 |
| Kentucky* | 49,461 | 26.5\% | 36,085 | 18.7\% | 13,376 | 4,877 | 2.5\% | 44,584 |
| Louisiana | 59,500 | 30.7\% | 42,071 | 21.0\% | 17,429 | 23,789 | 11.9\% | 35,711 |
| Maine | 8,981 | 16.9\% | 5,743 | 10.4\% | 3,238 | 3,601 | 6.5\% | 5,380 |
| Maryland* | 33,069 | 22.9\% | 19,807 | 13.3\% | 13,262 | 4,153 | 2.8\% | 28,916 |
| Massachusetts* | 10,021 | 5.9\% | 8,178 | 4.7\% | 1,843 | 8,178 | 4.7\% | 1,843 |
| Michigan* | 83,976 | 23.1\% | 62,640 | 16.6\% | 21,336 | 28,922 | 7.7\% | 55,054 |
| Minnesota* | 22,347 | 16.9\% | 1,216 | 0.9\% | 21,131 | 1,216 | 0.9\% | 21,131 |
| Mississippi | 44,850 | 31.3\% | 30,795 | 20.8\% | 14,055 | 10,110 | 6.8\% | 34,740 |
| Missouri | 59,278 | 27.0\% | 39,869 | 17.6\% | 19,409 | 21,992 | 9.7\% | 37,286 |
| Montana | 12,299 | 32.6\% | 7,931 | 20.2\% | 4,368 | 2,955 | 7.5\% | 9,344 |
| Nebraska | 12,466 | 27.2\% | 8,867 | 18.7\% | 3,599 | 5,304 | 11.2\% | 7,162 |
| Nevada* | 34,458 | 36.6\% | 23,233 | 23.9\% | 11,225 | 9,370 | 9.6\% | 25,088 |
| New Hampshire* | 9,253 | 26.3\% | 6,106 | 16.8\% | 3,147 | 2,545 | 7.0\% | 6,708 |
| New Jersey* | 74,260 | 32.8\% | 44,877 | 19.2\% | 29,383 | 20,942 | 9.0\% | 53,318 |
| New Mexico* | 24,791 | 29.0\% | 18,472 | 20.9\% | 6,319 | 7,112 | 8.0\% | 17,679 |
| New York* | 107,333 | 16.8\% | 56,270 | 8.5\% | 51,063 | 46,319 | 7.0\% | 61,014 |
| North Carolina | 112,753 | 29.3\% | 68,719 | 17.2\% | 44,034 | 19,601 | 4.9\% | 93,152 |
| North Dakota* | 3,288 | 22.5\% | 3,275 | 21.7\% | 13 | 1,206 | 8.0\% | 2,082 |
| Ohio* | 105,347 | 26.3\% | 73,382 | 17.7\% | 31,965 | 24,434 | 5.9\% | 80,913 |
| Oklahoma | 42,730 | 31.7\% | 31,055 | 22.3\% | 11,675 | 20,466 | 14.7\% | 22,264 |
| Oregon* | 40,946 | 29.5\% | 25,996 | 18.1\% | 14,950 | 2,439 | 1.7\% | 38,507 |
| Pennsylvania* | 77,101 | 18.9\% | 51,386 | 12.2\% | 25,715 | 7,822 | 1.9\% | 69,279 |
| Rhode Island* | 7,295 | 24.4\% | 4,461 | 14.5\% | 2,834 | 146 | 0.5\% | 7,149 |
| South Carolina | 56,911 | 29.0\% | 35,081 | 17.3\% | 21,830 | 16,609 | 8.2\% | 40,302 |
| South Dakota | 8,964 | 32.4\% | 6,518 | 22.8\% | 2,446 | 3,927 | 13.7\% | 5,037 |
| Tennessee | 71,554 | 27.0\% | 43,904 | 16.0\% | 27,650 | 19,608 | 7.2\% | 51,946 |
| Texas | 327,437 | 38.4\% | 224,835 | 25.5\% | 102,602 | 139,635 | 15.8\% | 187,802 |
| Utah | 16,914 | 29.0\% | 9,750 | 16.1\% | 7,164 | 6,041 | 10.0\% | 10,873 |
| Vermont* | 2,175 | 9.7\% | 1,032 | 4.5\% | 1,143 | 1,032 | 4.5\% | 1,143 |
| Virginia | 65,264 | 28.4\% | 44,513 | 18.7\% | 20,751 | 24,374 | 10.2\% | 40,890 |
| Washington* | 53,105 | 26.7\% | 37,443 | 18.2\% | 15,662 | 10,328 | 5.0\% | 42,777 |
| West Virginia* | 23,377 | 27.8\% | 15,085 | 17.4\% | 8,292 | 3,470 | 4.0\% | 19,907 |
| Wisconsin | 36,210 | 20.2\% | 14,819 | 8.0\% | 21,391 | 14,819 | 8.0\% | 21,391 |
| Wyoming | 3,927 | 30.2\% | 2,482 | 18.4\% | 1,445 | 1,386 | 10.3\% | 2,541 |

Source: 2013 American Community Survey 1-Year Public Use Microdata Sample (PUMS) and 2017 GW simulation estimates.

* = Medicaid expansion state as of April 2015

Table 4. Estimated ACA-Related Changes in Uninsured Rates for Women \& Men, 50-64, at or Below 250\% FPL, 2013 and 2017

| State | Women \& Men, 50-64, At or Below 250\% FPL |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2013 |  | 2017 |  |  |  |  |  |
|  |  |  | Without | ut Medicaid Exp | ansion | With | Medicaid Expa | sion |
|  | \# Uninsured | \% Uninsured | \# Uninsured | \% Uninsured | Change in <br> Uninsured | \# Uninsured | \% Uninsured | Change in <br> Uninsured |
| United States <br> (Based on Expansions <br> in 29 States as of April     <br> 2015)     |  |  |  |  |  |  |  |  |
| United States | 5,779,397 | 29.4\% | 3,562,305 | 17.5\% | 2,217,092 | 1,875,289 | 9.2\% | 3,904,108 |
| Alabama | 92,159 | 25.6\% | 63,549 | 17.0\% | 28,610 | 30,478 | 8.2\% | 61,681 |
| Alaska | 16,121 | 53.0\% | 11,491 | 36.5\% | 4,630 | 7,050 | 22.4\% | 9,071 |
| Arizona* | 143,090 | 33.3\% | 116,665 | 26.2\% | 26,425 | 58,120 | 13.1\% | 84,970 |
| Arkansas* | 60,358 | 27.1\% | 14,191 | 6.1\% | 46,167 | 14,191 | 6.1\% | 46,167 |
| California* | 803,810 | 33.6\% | 224,499 | 9.1\% | 579,311 | 224,499 | 9.1\% | 579,311 |
| Colorado* | 87,307 | 31.8\% | 55,715 | 19.6\% | 31,592 | 13,801 | 4.8\% | 73,506 |
| Connecticut* | 38,585 | 23.9\% | 15,535 | 9.3\% | 23,050 | 5,429 | 3.2\% | 33,156 |
| Delaware* | 11,631 | 22.3\% | 6,321 | 11.7\% | 5,310 | 5,710 | 10.6\% | 5,921 |
| District of Columbia* | 5,385 | 13.8\% | 1,548 | 3.8\% | 3,837 | 1,548 | 3.8\% | 3,837 |
| Florida | 576,924 | 37.6\% | 356,428 | 22.4\% | 220,496 | 165,543 | 10.4\% | 411,381 |
| Georgia | 235,775 | 34.8\% | 157,718 | 22.5\% | 78,057 | 68,084 | 9.7\% | 167,691 |
| Hawaii* | 14,385 | 19.9\% | 7,294 | 9.7\% | 7,091 | 7,294 | 9.7\% | 7,091 |
| Idaho | 33,419 | 33.9\% | 19,478 | 19.1\% | 13,941 | 6,388 | 6.3\% | 27,031 |
| Illinois* | 214,235 | 30.6\% | 165,637 | 22.9\% | 48,598 | 79,876 | 11.0\% | 134,359 |
| Indiana* | 112,243 | 27.5\% | 84,223 | 19.9\% | 28,020 | 39,926 | 9.4\% | 72,317 |
| lowa* | 29,439 | 19.0\% | 24,795 | 15.4\% | 4,644 | 12,367 | 7.7\% | 17,072 |
| Kansas | 45,952 | 29.9\% | 30,122 | 18.9\% | 15,830 | 18,479 | 11.6\% | 27,473 |
| Kentucky* | 88,885 | 26.2\% | 64,190 | 18.2\% | 24,695 | 10,752 | 3.1\% | 78,133 |
| Louisiana | 107,592 | 30.7\% | 76,406 | 21.0\% | 31,186 | 45,960 | 12.6\% | 61,632 |
| Maine | 22,720 | 21.6\% | 13,894 | 12.7\% | 8,826 | 8,785 | 8.0\% | 13,935 |
| Maryland* | 65,665 | 24.7\% | 40,910 | 14.9\% | 24,755 | 10,925 | 4.0\% | 54,740 |
| Massachusetts* | 23,049 | 7.2\% | 31,616 | 9.5\% | $(8,567)$ | 31,616 | 9.5\% | $(8,567)$ |
| Michigan* | 164,772 | 23.8\% | 133,249 | 18.6\% | 31,523 | 62,559 | 8.7\% | 102,213 |
| Minnesota* | 41,815 | 16.6\% | 6,762 | 2.6\% | 35,053 | 6,762 | 2.6\% | 35,053 |
| Mississippi | 82,521 | 31.8\% | 57,312 | 21.3\% | 25,209 | 20,862 | 7.7\% | 61,659 |
| Missouri | 107,394 | 26.0\% | 75,615 | 17.7\% | 31,779 | 43,489 | 10.2\% | 63,905 |
| Montana | 21,466 | 30.5\% | 14,055 | 19.2\% | 7,411 | 5,926 | 8.1\% | 15,540 |
| Nebraska | 21,164 | 25.2\% | 15,924 | 18.3\% | 5,240 | 10,320 | 11.8\% | 10,844 |
| Nevada* | 69,264 | 37.4\% | 51,207 | 26.7\% | 18,057 | 22,182 | 11.5\% | 47,082 |
| New Hampshire* | 18,710 | 29.3\% | 12,160 | 18.4\% | 6,550 | 5,053 | 7.7\% | 13,657 |
| New Jersey* | 135,895 | 32.9\% | 81,124 | 19.0\% | 54,771 | 43,189 | 10.1\% | 92,706 |
| New Mexico* | 48,309 | 30.4\% | 39,949 | 24.2\% | 8,360 | 15,809 | 9.6\% | 32,500 |
| New York* | 229,137 | 19.2\% | 126,290 | 10.2\% | 102,847 | 105,967 | 8.6\% | 123,170 |
| North Carolina | 211,383 | 30.5\% | 132,373 | 18.4\% | 79,010 | 44,050 | 6.1\% | 167,333 |
| North Dakota* | 7,522 | 25.3\% | 6,906 | 22.4\% | 616 | 2,863 | 9.3\% | 4,659 |
| Ohio* | 199,899 | 26.4\% | 149,578 | 19.0\% | 50,321 | 55,042 | 7.0\% | 144,857 |
| Oklahoma | 81,864 | 33.0\% | 59,286 | 23.1\% | 22,578 | 40,447 | 15.7\% | 41,417 |
| Oregon* | 77,230 | 29.3\% | 51,613 | 18.9\% | 25,617 | 7,793 | 2.8\% | 69,437 |
| Pennsylvania* | 160,320 | 21.1\% | 113,376 | 14.4\% | 46,944 | 21,956 | 2.8\% | 138,364 |
| Rhode Island* | 15,861 | 28.1\% | 9,378 | 16.1\% | 6,483 | 1,001 | 1.7\% | 14,860 |
| South Carolina | 113,055 | 31.1\% | 73,845 | 19.6\% | 39,210 | 36,873 | 9.8\% | 76,182 |
| South Dakota | 13,893 | 27.0\% | 10,625 | 19.9\% | 3,268 | 6,637 | 12.4\% | 7,256 |
| Tennessee | 134,963 | 27.8\% | 86,596 | 17.2\% | 48,367 | 41,701 | 8.3\% | 93,262 |
| Texas | 612,328 | 39.2\% | 428,472 | 26.5\% | 183,856 | 281,239 | 17.4\% | 331,089 |
| Utah | 31,160 | 28.2\% | 19,589 | 17.1\% | 11,571 | 11,956 | 10.4\% | 19,204 |
| Vermont* | 5,576 | 13.9\% | 2,138 | 5.1\% | 3,438 | 2,138 | 5.1\% | 3,438 |
| Virginia | 120,334 | 29.1\% | 83,260 | 19.4\% | 37,074 | 47,914 | 11.2\% | 72,420 |
| Washington* | 107,290 | 28.9\% | 77,341 | 20.1\% | 29,949 | 23,537 | 6.1\% | 83,753 |
| West Virginia* | 38,616 | 24.4\% | 26,571 | 16.2\% | 12,045 | 7,368 | 4.5\% | 31,248 |
| Wisconsin | 70,983 | 21.5\% | 30,915 | 9.0\% | 40,068 | 30,915 | 9.0\% | 40,068 |
| Wyoming | 7,944 | 31.1\% | 4,573 | 17.2\% | 3,371 | 2,918 | 11.0\% | 5,026 |

Source: 2013 American Community Survey 1-Year Public Use Microdata Sample (PUMS) and 2017 GW simulation estimates.

* = Medicaid expansion state as of April 2015

Table 5. Changes in the Low Income Uninsured Population, 2013 to 2017

|  |  | Estimated Uninsured 2017 |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Target Population <br> (At or Below 250\% FPL) | Actual <br> Uninsured <br> 2013 | All States <br> Expanding <br> Medicaid | No States <br> Expanding <br> Medicaid | 29 States <br> Expanding <br> (As of April <br> 2015) |

## Women 21-64:

| Thousands Uninsured | $12,389.4$ | $3,880.2$ | $7,190.0$ | $5,699.9$ |
| :--- | ---: | ---: | ---: | ---: |
| Uninsured as \% of Low-income* | $32.2 \%$ | $9.9 \%$ | $18.4 \%$ | $14.6 \%$ |

## Women 40-64:

| Thousands Uninsured | $5,799.1$ | $1,705.0$ | $3,349.5$ | $2,584.8$ |
| :--- | ---: | ---: | ---: | ---: |
| Uninsured as \% of Low-income* | $31.1 \%$ | $8.9 \%$ | $17.5 \%$ | $13.5 \%$ |

## Women 50-64:

| Thousands Uninsured | $3,029.6$ | 864.2 | $1,773.2$ | $1,336.6$ |
| :--- | ---: | ---: | ---: | ---: |
| Uninsured as \% of Low-income* | $28.7 \%$ | $7.9 \%$ | $16.2 \%$ | $12.2 \%$ |
| men \& Men 50-64: |  |  |  |  |
| Thousands Uninsured | $5,779.4$ | $1,875.3$ | $3,562.3$ | $2,716.2$ |
| Uninsured as \% of Low-income* | $29.4 \%$ | $9.2 \%$ | $17.5 \%$ | $13.3 \%$ |

* State specific age-group population at or below 250\% FPL

Source: 2013 American Community Survey 1-Year Public Use Microdata Sample (PUMS) and 2017 GW simulation estimates.

Table 6. Changes in the Low-Income Population by Medicaid Expansion Status as of April 2015

| Target Population (At or Below 250\% FPL) | 29 States (including DC) Expanding Medicaid |  | 22 States <br> Not Expanding Medicaid |  |
| :---: | :---: | :---: | :---: | :---: |
|  | Uninsured 2013 | Uninsured 2017 | Uninsured 2013 | Uninsured 2017 |
| Women 21-64: |  |  |  |  |
| Thousands Uninsured | 6,287.3 | 1,783.0 | 6,102.1 | 3,916.9 |
| Uninsured as \% of Low-income* | 28.7\% | 8.0\% | 36.9\% | 23.3\% |
| Women 40-64: |  |  |  |  |
| Thousands Uninsured | 2,970.7 | 779.4 | 2,828.4 | 1,810.5 |
| Uninsured as \% of Low-income* | 27.9\% | 7.1\% | 35.3\% | 22.0\% |
| Women 50-64: |  |  |  |  |
| Thousands Uninsured | 1,556.0 | 392.4 | 1,473.6 | 944.2 |
| Uninsured as \% of Low-income* | 26.0\% | 6.3\% | 32.2\% | 20.0\% |
| Women \& Men 50-64: |  |  |  |  |
| Thousands Uninsured | 3,018.3 | 899.3 | 2,761.1 | 1,821.5 |
| Uninsured as \% of Low-income* | 26.9\% | 8.0\% | 32.8\% | 20.9\% |

* State specific age-group population at or below $250 \%$ FPL

Source: 2013 American Community Survey 1-Year Public Use Microdata Sample (PUMS) and 2017 GW simulation estimates.

Table 7. Characteristics of Low-income Uninsured U.S. Women by Expansion Secnario, 21-64, 2013 and 2017

| Characteristic <br> (At or Below 250\% FPL) | Uninsured Women, 2013 Thousands <br> Actual | \% of Uninsured * | \% in Group** | Uninsured Women, 2017 Thousands All States Expanding | \% of Uninsured, Expansion* | \% in Group** | Uninsured <br> Women, 2017 <br> Thousands <br> No States <br> Expanding | \% of Uninsured, No Expansion* | \% in <br> Group** | Uninsured Women, <br> Thousands <br> April 2015 <br> Expansion | \% of <br> Uninsured, April 2015 Expansion* | $\begin{array}{\|c\|} \hline \% \text { in } \\ \text { Group** } \end{array}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Race |  |  |  |  |  |  |  |  |  |  |  |  |
| White | 7,990.4 | 64.5\% | 31.6\% | 2,425.8 | 62.5\% | 8.0\% | 4,567.2 | 63.5\% | 7.9\% | 3,561.8 | 62.5\% | 8.1\% |
| African American | 2,047.2 | 16.5\% | 28.6\% | 675.6 | 17.4\% | 7.7\% | 1,319.7 | 18.4\% | 7.7\% | 1,105.7 | 19.4\% | 7.7\% |
| Asian or Pacific Islander | 603.5 | 4.9\% | 32.2\% | 229.4 | 5.9\% | 10.9\% | 385.1 | 5.4\% | 11.5\% | 299.2 | 5.2\% | 11.3\% |
| Other or Multiracial | 1,748.3 | 14.1\% | 42.2\% | 549.5 | 14.2\% | 11.2\% | 917.9 | 12.8\% | 11.4\% | 733.3 | 12.9\% | 11.4\% |
| Ethnicity |  |  |  |  |  |  |  |  |  |  |  |  |
| Hispanic | 4,227.9 | 34.1\% | 47.3\% | 1,395.3 | 36.0\% | 12.5\% | 2,368.9 | 32.9\% | 13.0\% | 1,996.3 | 35.0\% | 12.9\% |
| Non-Hispanic | 8,161.4 | 65.9\% | 27.7\% | 2,485.0 | 64.0\% | 7.1\% | 4,821.0 | 67.1\% | 7.1\% | 3,703.6 | 65.0\% | 7.1\% |
| English Proficiency |  |  |  |  |  |  |  |  |  |  |  |  |
| Not Limited | 9,201.4 | 74.3\% | 28.4\% | 2,781.7 | 71.7\% | 7.2\% | 5,302.7 | 73.8\% | 7.1\% | 4,127.8 | 72.4\% | 7.2\% |
| Limited | 3,188.0 | 25.7\% | 52.9\% | 1,098.5 | 28.3\% | 15.2\% | 1,887.3 | 26.2\% | 15.9\% | 1,572.0 | 27.6\% | 15.9\% |
| Education |  |  |  |  |  |  |  |  |  |  |  |  |
| No High School degree or GED | 3,187.2 | 25.7\% | 43.8\% | 940.8 | 24.2\% | 10.5\% | 1,673.4 | 23.3\% | 10.4\% | 1,372.5 | 24.1\% | 10.6\% |
| High School/Some College | 7,104.7 | 57.3\% | 31.9\% | 2,287.5 | 59.0\% | 8.5\% | 4,298.3 | 59.8\% | 8.5\% | 3,378.8 | 59.3\% | 8.6\% |
| Bachelor's /Associate's degree | 1,832.9 | 14.8\% | 24.1\% | 570.3 | 14.7\% | 6.4\% | 1,066.5 | 14.8\% | 6.4\% | 832.3 | 14.6\% | 6.4\% |
| Master's/Doctorate degree | 264.7 | 2.1\% | 20.4\% | 81.7 | 2.1\% | 5.5\% | 151.8 | 2.1\% | 5.5\% | 116.3 | 2.0\% | 5.4\% |
| Children |  |  |  |  |  |  |  |  |  |  |  |  |
| Children present | 4,749.6 | 38.3\% | 30.0\% | 1,290.8 | 33.3\% | 6.7\% | 2,382.0 | 33.1\% | 6.7\% | 1,899.9 | 33.3\% | 4.8\% |
| No Children present | 7,639.8 | 61.7\% | 33.8\% | 2,589.4 | 66.7\% | 9.6\% | 4,807.9 | 66.9\% | 9.5\% | 3,800.0 | 66.7\% | 13.5\% |
| Disability Status |  |  |  |  |  |  |  |  |  |  |  |  |
| Disabled | 1,271.7 | 10.3\% | 20.5\% | 361.6 | 9.3\% | 4.9\% | 695.9 | 9.7\% | 4.8\% | 539.2 | 9.5\% | 4.9\% |
| Not Disabled | 11,117.7 | 89.7\% | 34.5\% | 3,518.6 | 90.7\% | 9.1\% | 6,494.0 | 90.3\% | 9.0\% | 5,160.6 | 90.5\% | 9.1\% |
| Employment Status |  |  |  |  |  |  |  |  |  |  |  |  |
| Employed | 6,308.8 | 50.9\% | 31.2\% | 1,978.1 | 51.0\% | 8.2\% | 3,672.3 | 51.1\% | 8.1\% | 2,900.0 | 50.9\% | 8.2\% |
| Not Employed | 6,080.6 | 49.1\% | 33.4\% | 1,902.1 | 49.0\% | 8.7\% | 3,517.6 | 48.9\% | 8.6\% | 2,799.8 | 49.1\% | 8.7\% |

* \% of Uninsured are column percentages. For example, of all the uninsured by race category, what percent are white, etc. The sum of percentages across racial groups is $100 \%$.
${ }^{* *} \%$ of Group means the percent of that type of person who is uninsured in the year and scenario.
|Source: 2013 American Community Survey 1-Year Public Use Microdata Sample (PUMS) and 2017 GW simulation estimates.

