

Health Reform and the Implications for Cancer Screening

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Report to the American Cancer Society Cancer Action Network and the National Colorectal Cancer Roundtable

Implementation of the Affordable Care Act (ACA) has reduced the number of uninsured Americans and should substantially expand financial access to cancer screening. Census data demonstrates that the number of uninsured Americans fell sharply in 2014, after initiation of the health insurance marketplaces and Medicaid expansions. The ACA also required that most health insurance policies cover key preventive services, including breast, cervical and colorectal cancer screening, without cost-sharing such as deductibles or copayments. These two changes can substantially reduce financial barriers to cancer screening and increase the demand for screening.

In turn, this should increase early detection and treatment of cancers and could trigger improved outcomes. Research based on earlier insurance expansions, including a randomized expansion of Medicaid in Oregon and Massachusetts' state health insurance reform, found increased breast and cervical cancer screening as a result of insurance expansions.^{2 3 4} Other research found that cancer patients residing in counties with fewer uninsured had earlier detection and longer survival times.⁵

However, despite the insurance expansions, millions of low-income women and men will remain uninsured and continue to face financial barriers to cancer screening, which could have adverse health consequences. The Congressional Budget Office has estimated that even though the ACA will lower the number of uninsured Americans by 24 million by 2017, 27 million people will remain uninsured three years after insurance expansions started in 2014.⁶ Many factors explain why millions will remain uninsured: many states are not expanding Medicaid coverage; many people still find insurance unaffordable; some people do not participate in Medicaid or health insurance marketplace coverage even when they are eligible; and some, such as undocumented immigrants, are not eligible for assistance. Although most Americans are required to have health insurance or pay a tax penalty, many low income people are exempt from the requirement and many others are not even aware of the requirement.⁷ Of course, having insurance coverage for cancer screening is no guarantee that people will seek or receive screening on a timely basis: they may still lack awareness of the importance of screening, not receive recommendations or referrals from health professionals, lack transportation, or encounter language barriers.

Other public health programs address unmet needs by providing services for those who continue to face barriers because they are uninsured and low-income. The key federal public health program to improve cancer screening for low-income uninsured women is the Centers for Disease Control and Prevention's (CDC's) National Breast and Cervical Cancer Early Detection Program (NBCCEDP), which provides grants to support services to sites across the nation. The program helps support mammography, Pap tests and other screening and diagnostic services for low-income uninsured or underinsured women and related services like outreach, education and navigation that can improve access. The emphasis on screening for the uninsured is particularly relevant since uninsured women are about half as likely to have had a mammogram in the past year as the general population and about 30% less likely to have had a Pap test in the past three years than insured women.⁸ Evidence indicates the NBCCEDP contributes to reduced breast cancer death rates,⁹ lowers time from cancer diagnosis to Medicaid enrollment, expands women's treatment options, 10 and changes the timing of diagnosis and treatment of cervical cancer. 11 12 CDC's smaller Colorectal Cancer Control Program (CRCCP) seeks to increase colorectal cancer screening among men and women 50 and older. In 2013, the program was available in 25 states and 4 American Indian tribes. In many cases, state or local programs also help support these services.

The purpose of this report is to provide estimates of the number of low-income women and men who gain insurance coverage under the ACA in 2017 and the number who will remain uninsured and remain in the target population for CDC's cancer screening services. Low-income is defined as family income at or below 250 percent of the federal poverty level (FPL) or just under \$40,000 for a family of two in 2015, which is the federal income criterion. Some states use lower levels. The target population for cervical cancer screening is women 21 to 64 and the target population for breast cancer screening is women 40 to 64, with women 50 to 64 a priority population. The target population for CRCCP is men and women 50 to 64. (Note: uninsured or underinsured people 65 or older may also be eligible for cancer screening services, but because of Medicare there are virtually no uninsured senior citizens in the United States. Additionally, they receive preventive services without cost-sharing, so underinsurance should also be rare.)

This report is an update of an earlier paper which estimated health reform-related changes in insurance coverage for women in 2014.¹³ A critical difference is that when the prior study was done, we assumed that the federal Medicaid eligibility expansion to 138% of poverty would be implemented in every state, which was the original intent of the law. However, a June 2012 Supreme Court ruling made Medicaid expansion optional for states.¹⁴ As of April 2015, 29 states are expanding Medicaid; the rest were not or were still considering the issue.¹⁵ Although health insurance marketplaces and federal tax credits – the other important ACA insurance expansion – are available in every state, Medicaid expansions occur in only some of the states, so insurance gains are smaller in non-expanding states.¹

This update includes estimates of the number of women in every state who would remain uninsured in 2017, both with and without a Medicaid expansion, as well as national totals based on the states currently expanding Medicaid. The insights about changes in insurance coverage under health reform can provide insights into the changes in the demand for cancer screening in the near future and improve policy planning to help ensure that the NBCCEDP is addressing current and future needs.¹⁶

Methods

Our basic simulation approach is similar to the methods described in Levy, et al. 13 and August, et al., 17 although there are some important modifications. A key insight and critical assumption for the model is that the federal ACA was largely modeled on Massachusetts' 2006 health reform law; 18 19 therefore, the federal ACA should have an effect on insurance coverage that is similar to recent coverage for Massachusetts residents.

This model used data from the 2013 American Community Survey Public Use Microdata Sample (ACS PUMS), which samples about 1% of each state's population (about 3 million people in total) and which has a 90% response rate for households and 95% rate for those in group quarters. Our estimation sample consists of women and men 18 to 64 years old. Our models included information about health insurance status, race/ethnicity, marital status, having children, employment status, industry of employment, poverty status, citizenship status, disability and education.

We first constructed weighted multivariate logit models of health insurance status (insured/not insured) in Massachusetts, separately for women and men. We then applied the regression coefficients from Massachusetts to demographic and economic characteristics of the

ACS-PUMS respondents in all 50 states and the District of Columbia and converted the results into individual-level probabilities of being insured under health reform. ACS-PUMS survey weights were modified to account for expected population growth and shifts in the age distribution between 2013 and 2017, based on Census projections.²¹

We recognize, however, that other states vary from Massachusetts because of social, marketplace and policy differences, so that changes in insurance status in Alabama, for example, might not exactly parallel those in Massachusetts, even after controlling for demographic and economic differences of state residents. Accordingly, our model includes a series of adjustments to account for state-specific differences in policies, ACA implementation efforts, market characteristics and other state traits.

Citizenship status has a strong effect on insurance coverage, but states vary in their policies regarding Medicaid eligibility of legal immigrants. Massachusetts is one of six states that provides Medicaid (or similar insurance) coverage to most legal immigrant adults, ²² and we include that policy in our model to adjust for state policy differences.

A more important adjustment for state-specific differences involved calibration of our model estimates with administrative data about enrollment levels in the health insurance exchanges and Medicaid. This adjustment accounts for differences in implementation of expansions in 2014 and 2015, which are related to program implementation, market conditions and state policies. We used data about individuals receiving tax credits in the health insurance marketplaces as of February 2015, 23 corresponding to the end of the second open enrollment period, and about changes in Medicaid enrollment between late 2013 and December 2014.²⁴ These administrative counts were adjusted to account for the estimated share of marketplace and Medicaid enrollees who were non-elderly adults with incomes below 250 percent of poverty. Another adjustment was to take into account that some who gain insurance through the marketplaces or Medicaid would otherwise have had private health insurance, so the net change in the number of uninsured would be less than the number of new enrollees. A final adjustment accounts for expected growth in the number of marketplace and Medicaid enrollees. Overall, the average calibration adjustment is modest (4.9%), but varies in magnitude by state and increases estimates of the uninsured in some states and lowers them in others. [More details about the methodology and calibrations are available from the authors.]

At the national level, we estimate a scenario for 2017 insurance status assuming that Medicaid is expanded in the 29 states doing so as of April 2015. Because any state could add or drop Medicaid expansion, for every state we estimate scenarios: (1) assuming a Medicaid expansion to 138% of poverty and (2) assuming no expansion, using actual state-specific eligibility levels in the absence of an expansion. (Some expanding states had already raised Medicaid eligibility or had similar state programs serving low-income residents in 2013; the no expansion scenario assumes the 2013 eligibility levels stay in place. If a state has not expanded Medicaid as of April 2015, we use its January 2015 eligibility criteria. These are based on state income eligibility levels for adults with and without dependent children. All states cover parents with dependent children with varying income eligibility criteria, but many non-expanding states do not cover any childless adults. For scenarios in which a state implements a Medicaid expansion, we use results from the calibrated model. For scenarios without an expansion we modify model results based on the expected changes in the uninsured population from 2013 to 2017, but with no gain in insurance coverage for those whose incomes fall between the state eligibility level and 100% of poverty because they are eligible for neither Medicaid nor the state marketplace. Those with

incomes between 100% and 138% of poverty in a non-expanding state are eligible for premium assistance in the health insurance marketplaces, but we reduce the expected growth in coverage to two-thirds the level because of prior data on the impact of the small premiums they would pay on participation.²⁶

Finally, we include the recent numbers of women who received mammograms from NBCCEDP or who received Pap tests and the number of men or women who received colorectal screening under CRCCP, as reported by CDC.

Results

Our analyses are presented in the following tables, which include both state-by-state tables and national summary tables.

<u>Table 1. Uninsured women 21-64 at or below 250% FPL.</u> Women 21 to 64 are the target population for cervical cancer screening under NBCCEDP. (The age range used to be 18 to 64, but was changed after the U.S. Preventive Health Services Task Force changed the recommendation for screening.)

In 2013, there were 12.4 million low-income uninsured women 21-64 nationally, 32.2% of women with incomes at or below 250% of poverty, as shown in the first row of Table 1. The first row also shows the estimate of the number of uninsured low-income women in 2017, assuming the current distribution of Medicaid expansion decisions: as of April 2015, with 29 states expanding Medicaid, including the District of Columbia. (In the table, the states expanding Medicaid are marked with an asterisk.) If these policies continue in 2017, we estimate there would be 5.7 million low-income uninsured women 21 to 64 (14.6%). That is, there would be 6.7 million fewer uninsured low-income women than in 2013. It is worth noting that insurance coverage grows even in states not expanding Medicaid because of other ACA policies, such as health insurance marketplaces and the requirement that people purchase insurance or pay a tax penalty.

However, there will be a substantial difference in insurance status among residents of Medicaid expanding and non-expanding states (Table 6). In expansion states, the average percent of uninsured low-income women will fall from 28.7% in 2013 to 8.0% in 2017. In non-expanding states, the share of uninsured women will also decline, but less sharply, changing from 36.9% uninsured in 2013 to 23.3% in 2017. Even before the 2014 Medicaid expansions, expanding states already had fewer uninsured women than non-expanding states, but decisions to not expand Medicaid will widen the gaps: in 2013 women in non-expanding states were 29% more likely to be uninsured than women in expanding states, but by 2017 women in non-expanding states will be more than three times as likely to be uninsured as women in states that expand Medicaid.

The second row in Table 1 shows the changes in insurance coverage if every state expanded Medicaid or did not expand. If no state expanded Medicaid, 7.2 million women (18.4% of low-income women) would be uninsured nationally in 2017. In contrast, if all states expanded Medicaid, there would be 3.9 million uninsured women nationally (9.9%). While the expansion of Medicaid is associated with a substantial increase in insurance coverage, a few million women would continue to be uninsured even if all states expanded Medicaid (as originally expected under the ACA prior to the Supreme Court decision).

The remaining rows of Table 1 provide state-specific estimates for the number of low-income women 21-64 who were uninsured in 2013 and who would be uninsured in 2017 if the

state expanded Medicaid or not. In some cases, there is no difference in the estimates in the with and without Medicaid expansion columns; this is because the state had already expanded its Medicaid eligibility prior to 2014 (or had a similar subsidized public health insurance coverage program for low-income adults), so ACA implementation would not affect the number of uninsured women.

Insurance coverage estimates still varies between states, even if we assume they all expand Medicaid. There are underlying differences in socioeconomic characteristics of women in each state (e.g., racial, age or employment differences), marketplace or policy differences across the states and variations in implementation of insurance expansions across the states.

Table 2. Uninsured women 40-64 at or below 250% FPL (for breast cancer screening). Tables 2, 3 and 4 are formatted like Table 1 with estimates for the different target populations for the screening programs. Low-income 40 to 64 year old women are the main target population for the NBCCEDP breast cancer screening. The general direction of results is similar to those shown in Table 1.

In 2013, 31.1% of low-income women 40 to 64 were uninsured (5.8 million nationally). Based on the states expanding Medicaid as of April 2015, we project the uninsurance rate will fall to 13.5% and 2.6 million will remain uninsured. If all states expanded Medicaid, 1.7 million women 40-64 would remain uninsured (8.9%), compared with 3.3 million uninsured (17.5%) if no state expands Medicaid.

Table 3. Uninsured women 50-64 at or below 250% FPL (for breast cancer screening). Women 50 to 64 are the priority population for NBCCEDP breast cancer screening. In 2013, 3.0 million low-income women in this age range (28.7%) were uninsured. By 2017, given current Medicaid expansion policies, the number would fall by more than half to 1.3 million women (12.2%). If no state expanded Medicaid, the percent uninsured would fall to 16.2% by 2017, versus 7.9% uninsured if all states expand Medicaid.

Table 4. Uninsured men and women 50-64 at or below 250% FPL (for colorectal cancer screening. Low-income people of both sexes 50-64 are the target population for CRCCP. The number of uninsured low-income men and women 50 to 64 was 29.4% (5.8 million people) in 2013 and is expected to decline to 13.4% (2.7 million) by 2017 assuming the April 2015 distribution of Medicaid expanding states. If all states expand Medicaid, the number uninsured would fall to 1.9 million (9.2%) by 2017, but would be 3.6 million (17.5%) uninsured if no state expands.

The percent of low-income men and women 50 to 64 who are uninsured is somewhat higher than for women alone; men are more likely to be uninsured than women. The higher rate of uninsurance among men is particularly large in states that are not expanding Medicaid because childless adults are generally excluded from eligibility, while parents eligible for Medicaid are disproportionately mothers. In contrast, the ACA Medicaid expansion includes both parents and childless adults, expanding coverage for single men.

<u>Table 5. National-level changes in the low-income uninsured populations.</u> This table summarizes the national-level changes in the number of low-income uninsured people between 2013 and alternative scenarios for 2017, as presented earlier in Tables 1 through 4.

Table 6. Changes in the low-income uninsured population by Medicaid expansion status. This compares changes in the aggregate number and percent of low-income people among the 29 states that are expanding Medicaid (as of April 2015) and the 22 states that are not. In general, it shows that states expanding Medicaid had fewer uninsured residents in 2013 than non-expanding states, even before the expansions were implemented. But by 2017, the level of uninsurance will drop much more in expansion states than in non-expansion states, although all states will experience reductions in the number of the uninsured due to other ACA policies. Thus, there will be greater disparities in the percent of low-income people by 2017 based on whether people live in expanding or non-expanding states.

Table 7. Characteristics of low-income uninsured people 21 to 64, 2013 and 2017. As the number of uninsured people falls, characteristics of those who remain uninsured will change, including race, ethnicity, educational attainment, parental status, disability status and English proficiency. This table shows changes in characteristics from 2013 to each of the three Medicaid expansion scenarios. For each characteristic, we present three numbers. For example, in 2013, there were 8.0 million low-income uninsured women 21 to 64. These white women comprised 64.5% of all the uninsured women in 2013, while 31.6% of all white low-income women were uninsured. By 2017, the proportion of uninsured women who are white will decline slightly, while the share who are minority will increase. In a similar fashion, there will be modest increases in the percent of uninsured women who are Hispanic, who are not English proficient (speak English less than very well), who have a high school degree but no college, who are childless, who are not disabled and who are employed.

Discussion

Over the past decade cervical cancer screening rates declined and breast cancer screening rates were flat, although colorectal cancer screening increased.²⁷ Public health experts have established goals of increasing cancer screening rates in, for example, the Public Health Service's Healthy People 2020 objectives²⁸ or the "80% by 2018" target established by the National Colorectal Cancer Roundtable.²⁹ On one hand, health reform policies to bolster insurance coverage and reduce financial barriers create a golden opportunity to increase cancer screening in the coming years. On the other hand, the fact that a large number of states are not expanding Medicaid coverage means that interstate disparities in insurance coverage – and financial access to cancer screening – will grow and will make it harder for residents in the non-expanding states to access cancer screening.

We estimate that under current (April 2015) state policies about Medicaid expansion, the percentage of low-income women 21-64 who are uninsured will decline by more than half from 32.2% in 2013 to 14.6% in 2017, falling from 12.4 million uninsured women to 5.7 million. In states expanding Medicaid, the percentage of uninsured low-income women will decline almost three-quarters from 28.7% in 2013 to 8.0% in 2017, while the share of uninsured women will also decline in non-expanding states, but less sharply, changing from 36.9% uninsured in 2013 to 23.3% in 2017. Although insurance coverage for cancer screening will decline in all states as a result of the ACA, disparities across states will widen because 22 states are not expanding Medicaid. In 2013, the probability that a low-income woman in a non-expanding state was uninsured (36.9%) was about one-third higher than the probability for women in Medicaid expanding states (28.7%). Based on current expansion plans, by 2017, about three times as many

women in non-expanding states will be uninsured (23.3%) compared to women in states that expand Medicaid (8.0%).

The expansion of health insurance coverage under the ACA means financial access to cancer screening will grow, which should increase the demand for services and ultimately increase rates of cancer screening. After the first year of a randomized expansion of Medicaid in Oregon, the percent of women who had a mammogram or Pap test in the past year was about 18-19 percentage points higher than women in the comparison group. Analyses of the effects of Massachusetts health reform also found significant increases in breast and cervical cancer screening, particularly for low-income women. It also found that effects grew and were larger three years after implementation than in the first year.

Some policy aspects of the ACA remain unsettled. States may continue to change their policies about Medicaid expansions, which could modify the effects, although we provide estimates for every state with and without a Medicaid expansion to indicate the potential impact of changes.

A final issue is that CDC bases program eligibility policies on current scientific recommendations, which may change over time. After the U.S. Preventive Services Task Force (USPSTF) changed its recommendations for the age range for cervical cancer screening from 18-64 to 21-64, CDC changed the target ages for NBCCEDP. The USPSTF is considering standards for breast cancer screening and its draft recommendation would recommend screening every two years for women 50 to 64, but not for women under 50.³⁰ If this becomes the final recommendation, CDC might change the target age range for NBCCEDP.

Although the ACA is reducing the number of uninsured, millions will remain uninsured. The NBCCEDP exists to address the needs of those without coverage. Our analyses indicate the number of women who remain uninsured will continue to outstrip the number who could be served at current funding levels, and the program will continue to fill a critical gap in women's health needs. As health reform proceeds, CDC should consider changes in state insurance patterns and other changes in the rapidly evolving American health system to chart the program's future.

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Data Tables for

Health Reform and the Implications for Cancer Screening

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Table 1. Estimated ACA-Related Changes in Uninsured Rates for Women, 21-64, at or Below 250% FPL, 2013 and 2017

	Women, 21-64, At or Below 250% FPL										
	20	013		, == 3-1,116		17					
			Withou	ıt Medicaid Exp	ansion	With	Medicaid Expa	nsion			
State	# Uninsured	% Uninsured	# Uninsured	% Uninsured	Change in Uninsured	# Uninsured	% Uninsured	Change in Uninsured			
United States	# Offinisarea	70 Ommaureu	# Ommadicu	70 Ommaureu	Omnisureu	# Ommadicu	70 Ommaureu	Ommoured			
(Based on Expansions											
in 29 States as of April											
2015)						5,699,868	14.6%	6,689,518			
United States	12,389,386	32.2%	7,189,971	18.4%	5,199,415	3,880,230	9.9%	8,509,156			
Alabama	213,052	31.3%	141,135	20.3%	71,917	66,403	9.6%	146,649			
Alaska	25,350	43.5%	16,182	27.4%	9,168	11,570	19.6%	13,780			
Arizona*	286.534	33.4%	203,849	23.4%	82,685	116,564	13.4%	169,970			
Arkansas*	144,877	34.0%	30,705	7.1%	114,172	30,705	7.1%	114,172			
California*	1,725,889	35.7%	435,076	8.8%	1,290,813	435,076	8.8%	1,290,813			
Colorado*	176,654	30.8%	96,532	16.5%	80,122	32,717	5.6%	143,937			
Connecticut*	71,851	22.7%	30,630	9.5%	41,221	15,346	4.8%	56,505			
Delaware*	21,740	21.2%	11,480	11.0%	10,260	10,538	10.1%	11,202			
District of Columbia*	7,606	9.2%	5,470	6.5%	2,136	5,470	6.5%	2,136			
Florida	1,059,619	40.0%	623,938	23.1%	435,681	280,096	10.4%	779,523			
Georgia	564,885	40.5%	357,756	25.2%	207,129	153,019	10.4%	411,866			
Hawaii*	23,689	17.9%	13,088	9.7%	10,601	13,088	9.7%	10,601			
Idaho	72.941	35.1%	39,918	18.9%	33,023	13,246	6.3%	59,695			
Illinois*	419,936	29.0%	305,725	20.7%	114,211	169,331	11.5%	250,605			
Indiana*	261,713	31.7%	165,448	19.7%	96,265	91,028	10.8%	170,685			
lowa*	65,758	20.1%	49,487	14.9%	16,271	26,900	8.1%	38,858			
Kansas	105,849	32.8%	71,267	21.7%	34,582	40,340	12.3%	65,509			
Kentucky*	200,149	32.7%	136,314	21.9%	63,835	21,559	3.5%	178,590			
Louisiana	249,717	37.4%	177,242	26.1%	72,475	102,942	15.2%	146,775			
Maine	35,127	21.3%	20,090	11.9%	15,037	13,905	8.3%	21,222			
Maryland*	130,901	24.7%	83,003	15.4%	47,898	28,416	5.3%	102,485			
Massachusetts*	44,413	7.1%	32,400	5.1%	12,013	32,400	5.1%	12,013			
Michigan*	313,192	25.2%	241,471	19.1%	71,721	118,352	9.4%	194,840			
Minnesota*	97,631	18.8%	8,450	1.6%	89,181	8,450	1.6%	89,181			
Mississippi	161,468	33.9%	108,049	22.3%	53,419	40,294	8.3%	121,174			
Missouri	233,590	30.6%	162,911	21.0%	70,679	89,848	11.6%	143,742			
Montana	40,226	32.7%	24,569	19.6%	15,657	10,279	8.2%	29,947			
Nebraska	57,955	29.2%	38,695	19.2%	19,260	26,280	13.0%	31,675			
Nevada*	151,452	40.8%	103,022	27.2%	48,430	46.024	12.2%	105.428			
New Hampshire*	33,700	28.1%	22,406	18.4%	11,294	10,053	8.3%	23,647			
New Jersey*	295,662	35.9%	151,620	18.1%	144,042	93,371	11.1%	202,291			
New Mexico*	112,947	38.0%	73,544	24.3%	39,403	30,515	10.1%	82,432			
New York*	471,984	20.6%	233,029	10.0%	238,955	204,368	8.8%	267,616			
North Carolina	477,344	35.4%	281,510	20.5%	195,834	96,475	7.0%	380,869			
North Dakota*	18,260	25.5%	14,835	20.5%	3,425	7,332	10.1%	10,928			
Ohio*	355,966	25.3%	247,634	17.3%	108,332	104,842	7.3%	251,124			
Oklahoma	192,136	37.3%	137,134	26.2%	55,002	95,490	18.2%	96,646			
Oregon*	160,181	31.4%	113,102	21.8%	47,079	19,380	3.7%	140,801			
Pennsylvania*	319,721	23.3%	214,044	15.3%	105,677	36,698	2.6%	283,023			
Rhode Island*	25,970	23.6%	16,877	15.1%	9,093	3,752	3.4%	22,218			
South Carolina	227,518	33.4%	134,479	19.4%	93,039	71,535	10.3%	155,983			
South Dakota	33,880	33.5%	24,462	23.8%	9,418	15,091	14.7%	18,789			
Tennessee	262,050	29.2%	150,702	16.5%	111,348	81,555	8.9%	180,495			
Texas	1,583,490	46.4%	1,095,666	31.6%	487,824	677,747	19.5%	905,743			
Utah	93,481	29.5%	59,330	18.5%	34,151	36,969	11.5%	56,512			
Vermont*	7,289	10.5%	3,654	5.2%	3,635	3,654	5.2%	3,635			
Virginia	273,079	32.3%	181,140	21.0%	91,939	107,965	12.5%	165,114			
Washington*	256,820	33.8%	173,669	22.5%	83,151	52,759	6.8%	204,061			
West Virginia*	84,783	32.8%	56,502	21.4%	28,281	14,277	5.4%	70,506			
Wisconsin	121,829	19.0%	59,319	9.1%	62,510	59,319	9.1%	62,510			
Wyoming	17,532	32.1%	11,411	20.6%	6,121	6,902	12.5%	10,630			
Source: 2013 American C					•			10,030			

^{* =} Medicaid expansion state as of April 2015

Table 2. Estimated ACA-Related Changes in Uninsured Rates for Women, 40-64, at or Below 250% FPL, 2013 and 2017

			Wo	men, 40-64, At	or Below 250% FPL						
	20	013	2017								
			Withou	ut Medicaid Exp	pansion	With	Medicaid Expa	ansion			
State	# Uninsured	% Uninsured	# Uninsured	% Uninsured	Change in Uninsured	# Uninsured	% Uninsured	Change in Uninsured			
United States											
(Based on Expansions											
in 29 States as of April											
2015)						2,589,894	13.5%	3,209,255			
United States	5,799,149	31.1%	3,349,527	17.5%	2,449,622	1,705,024	8.9%	4,094,125			
Alabama	91,063	27.2%	62,205	18.0%	28,858	28,361	8.2%	62,702			
Alaska	10,104	47.0%	6,663	30.2%	3,441	4,178	18.9%	5,926			
Arizona*	134,437	33.5%	98,562	23.9%	35,875	51,909	12.6%	82,528			
Arkansas*	65,506	31.5%	13,069	6.1%	52,437	13,069	6.1%	52,437			
California*	806,438	34.8%	194,912	8.2%	611,526	194,912	8.2%	611,526			
Colorado*	80,957	32.4%	44,845	17.5%	36,112	11,371	4.4%	69,586			
Connecticut*	36,119	23.1%	14,374	9.0%	21,745	5,937	3.7%	30,182			
Delaware*	10,401	21.7%	4,776	9.7%	5,625	4,619	9.4%	5,782			
District of Columbia*	4,001	11.3%	1,516	4.2%	2,485	1,516	4.2%	2,485			
Florida	562,664	39.8%	333,946	23.0%	228,718	141,686	9.8%	420,978			
Georgia	258,587	38.6%	165,014	24.0%	93,573	65,266	9.5%	193,321			
Hawaii*	12.150	19.6%	5,851	9.2%	6,299	5,851	9.2%	6,299			
Idaho	33,352	35.0%	17,198	17.6%	16,154	5,239	5.4%	28,113			
Illinois*	210,399	30.8%	152,305	21.7%	58,094	75,415	10.7%	134,984			
Indiana*	120,847	31.1%	81,581	20.4%	39,266	39.411	9.9%	81.436			
lowa*	28,541	19.5%	20,881	13.9%	7,660	11,047	7.3%	17,494			
Kansas	45,964	32.2%	29,664	20.2%	16,300	17,491	11.9%	28,473			
Kentucky*	93,535	29.4%	65,454	20.0%	28,081	9,176	2.8%	84,359			
Louisiana	113,443	35.2%	79,612	24.0%	33,831	45,459	13.7%	67,984			
Maine	17,986	19.6%	11,089	11.8%	6,897	6,982	7.4%	11,004			
Maryland*	59,180	23.1%	35,480	13.5%	23,700	9,945	3.8%	49,235			
Massachusetts*	19,835	6.3%	14,526	4.5%	5,309	14,526	4.5%	5,309			
Michigan*	155,490	24.9%	115,745	18.0%	39,745	54,882	8.5%	100,608			
Minnesota*	39,368	17.2%	3,024	1.3%	36,344	3,024	1.3%	36,344			
Mississippi	77,775	32.2%	52,897	21.3%	24,878	18,352	7.4%	59,423			
Missouri	110,004	29.6%	74,815	19.6%	35,189	40,585	10.6%	69,419			
Montana	18,799	31.6%	12,304	20.0%	6,495	4,573	7.4%	14,226			
Nebraska	23,547	28.4%	17,009	19.9%	6,538	10,240	12.0%	13,307			
Nevada*	70,703	39.9%	47,304	26.0%	23,399	20,453	11.2%	50,250			
New Hampshire*	16,570	26.8%	10.460	16.5%	6,110	4,433	7.0%	12,137			
New Jersey*	147,733	34.9%	79,358	18.2%	68,375	43,703	10.0%	104,030			
New Mexico*	50,076	34.2%	34,508	22.9%	15,568	13.835	9.2%	36,241			
New York*	213,059	18.5%	107,088	9.0%	105,971	92,040	7.8%	121,019			
North Carolina	216,273	32.2%	128,696	18.6%	87,577	39,760	5.7%	176,513			
North Dakota*	6,750			19.0%	1,713	2,338	8.8%	4,412			
Ohio*	191,978	27.9%	130,466	19.0%	61,512	46,748	6.6%	145,230			
Oklahoma	85,620	35.9%	61,682	25.1%	23,938	41,480	16.9%	44,140			
								•			
Oregon* Pennsylvania*	80,005 151,923	33.1% 21.8%	50,576 99,652	20.3% 13.9%	29,429 52,271	5,638	2.3% 1.9%	74,367			
Rhode Island*	12,188	23.4%	8,041	15.0%	4,147	13,462 1,069	2.0%	138,461			
								11,119			
South Carolina	104,948		62,806	18.1%	42,142	31,436	9.0%	73,512			
South Dakota	15,740		10,693	24.6%	5,047	6,695	15.4%	9,045			
Tennessee	130,766		77,966	16.6%	52,800	37,071	7.9%	93,695			
Texas	682,351	43.4%	469,327	29.0%	213,024	292,195	18.1%	390,156			
Utah	33,744		19,966	17.2%	13,778	12,594	10.8%	21,150			
Vermont*	3,338	9.6%	1,731	4.8%	1,607	1,731	4.8%	1,607			
Virginia	127,700		86,458	20.6%	41,242	48,016	11.4%	79,684			
Washington*	106,656		71,033	19.6%	35,623	20,935	5.8%	85,721			
West Virginia*	42,549		26,878	18.8%	15,671	6,406	4.5%	36,143			
Wisconsin	60,737		25,370	8.3%	35,367	25,370	8.3%	35,367			
Wyoming	7,250		5,112	22.4% ata Sample (PU	2,138	2,597	11.4%	4,653			

^{* =} Medicaid expansion state as of April 2015

Table 3. Estimated ACA-Related Changes in Uninsured Rates for Women, 50-64, at or Below 250% FPL, 2013 and 2017

	Women, 50-64, At or Below 250% FPL										
	20	013		111011, 30 04, 710	20						
			Withou	ut Medicaid Exp	oansion	With	Medicaid Expa	nsion			
State	#Unincured	% Uninsured	#Unincured	% Uninsured	Change in Uninsured	# Uninsured	% Uninsured	Change in Uninsured			
United States	# Uninsured	% Uninsured	# Uninsured	% Uninsured	Uninsured	# Uninsured	% Uninsured	Uninsured			
(Based on Expansions											
in 29 States as of April											
2015)						1,336,631	12.2%	1,692,964			
United States	3,029,595	28.7%	1,773,214	16.2%	1,256,381	864,244	7.9%	2,165,351			
Alabama	47.389	24.2%	30,734	15.2%	16,655	14,411	7.1%	32,978			
Alaska	7,810	59.4%	5,281	38.9%	2,529	3,117	23.0%	4,693			
Arizona*	72,489	31.5%	56,153	23.6%	16,336	27,317	11.5%	45,172			
Arkansas*	33,376	28.6%	6,353	5.3%	27,023	6,353	5.3%	27,023			
California*	415,332	33.0%	96,732	7.4%	318,600	96,732	7.4%	318,600			
Colorado*	46,921	32.2%	27,290	18.1%	19,631	5,281	3.5%	41,640			
Connecticut*	20,242	22.9%	6,484	7.1%	13,758	1,701	1.9%	18,541			
Delaware*	6,056	21.0%	2,991	10.0%	3,065	2,661	8.9%	3,395			
District of Columbia*	2,739	13.5%	353	1.7%	2,386	353	1.7%	2,386			
Florida	302,999	36.8%	180,609	21.2%	122,390	75,712	8.9%	227,287			
Georgia	131,755	35.5%	84,961	22.1%	46,794	32,827	8.5%	98,928			
Hawaii*	8,423	22.2%	3,804	9.7%	4,619	3,804	9.7%	4,619			
Idaho	19,309	38.4%	10,392	20.0%	8,917	2,616	5.0%	16,693			
Illinois*	113,187	29.8%	84,124	21.5%	29,063	37,914	9.7%	75,273			
Indiana*	62,333	27.7%	44,891	19.3%	17,442	20,374	8.8%	41,959			
Iowa*	13,300	15.7%	10,906	12.5%	2,394	5,443	6.2%	7,857			
Kansas	24,294	30.3%	15,261	18.4%	9,033	8,901	10.7%	15,393			
Kentucky*	49,461	26.5%	36,085	18.7%	13,376	4,877	2.5%	44,584			
Louisiana	59,500	30.7%	42,071	21.0%	17,429	23,789	11.9%	35,711			
Maine	8,981	16.9%	5,743	10.4%	3,238	3,601	6.5%	5,380			
Maryland*	33,069	22.9%	19,807	13.3%	13,262	4,153	2.8%	28,916			
Massachusetts*	10,021	5.9%	8,178	4.7%	1,843	8,178	4.7%	1,843			
Michigan*	83,976	23.1%	62,640	16.6%	21,336	28,922	7.7%	55,054			
Minnesota*	22,347	16.9%	1,216	0.9%	21,131	1,216	0.9%	21,131			
Mississippi	44,850	31.3%	30,795	20.8%	14,055	10,110	6.8%	34,740			
Missouri Montana	59,278 12,299	27.0% 32.6%	39,869 7,931	17.6% 20.2%	19,409 4,368	21,992 2,955	9.7% 7.5%	37,286 9,344			
		27.2%	· · · · ·	18.7%	3,599	,	11.2%	•			
Nebraska Nevada*	12,466 34,458	36.6%	8,867 23,233	23.9%	11,225	5,304 9,370	9.6%	7,162 25,088			
New Hampshire*	9,253	26.3%	6,106	16.8%	3,147	2,545	7.0%	6,708			
New Jersey*	74,260	32.8%	44,877	19.2%	29,383	20,942	9.0%	53,318			
New Mexico*	24,791	29.0%	18,472	20.9%	6,319	7,112	8.0%	17,679			
New York*	107,333	16.8%	56.270	8.5%	51,063	46,319	7.0%	61,014			
North Carolina	112,753	29.3%	68,719	17.2%	44,034	19,601	4.9%	93,152			
North Dakota*	3,288	22.5%	3,275	21.7%	13	1,206	8.0%	2,082			
Ohio*	105,347	26.3%	73,382	17.7%	31,965	24,434	5.9%	80,913			
Oklahoma	42,730	31.7%	31,055	22.3%	11,675	20,466	14.7%	22,264			
Oregon*	40,946	29.5%	25,996	18.1%	14,950	2,439	1.7%	38,507			
Pennsylvania*	77,101	18.9%	51,386	12.2%	25,715	7,822	1.9%	69,279			
Rhode Island*	7,295	24.4%	4,461	14.5%	2,834	146	0.5%	7,149			
South Carolina	56,911	29.0%	35,081	17.3%	21,830	16,609	8.2%	40,302			
South Dakota	8,964	32.4%	6,518	22.8%	2,446	3,927	13.7%	5,037			
Tennessee	71,554	27.0%	43,904	16.0%	27,650	19,608	7.2%	51,946			
Texas	327,437	38.4%	224,835	25.5%	102,602	139,635	15.8%	187,802			
Utah	16,914	29.0%	9,750	16.1%	7,164	6,041	10.0%	10,873			
Vermont*	2,175	9.7%	1,032	4.5%	1,143	1,032	4.5%	1,143			
Virginia	65,264	28.4%	44,513	18.7%	20,751	24,374	10.2%	40,890			
Washington*	53,105	26.7%	37,443	18.2%	15,662	10,328	5.0%	42,777			
West Virginia*	23,377	27.8%	15,085	17.4%	8,292	3,470	4.0%	19,907			
Wisconsin	36,210	20.2%	14,819	8.0%	21,391	14,819	8.0%	21,391			
Wyoming Source: 2013 American (3,927	30.2%	2,482	18.4%	1,445	1,386	10.3%	2,541			

^{* =} Medicaid expansion state as of April 2015

Table 4. Estimated ACA-Related Changes in Uninsured Rates for Women & Men, 50-64, at or Below 250% FPL, 2013 and 2017

	Women & Men, 50-64, At or Below 250% FPL										
	20	013	Wonic	1 & IVICII, 30-04		17					
			Withou	ut Medicaid Exp			Medicaid Expa	nsion			
State	#11::::::::::::::::::::::::::::::::::::	0/ 11=:=========	#11::::::::::::::::::::::::::::::::::::	0/ 11:::::::::::::::::::::::::::::::::::	Change in	#11::	0/ 11=i========	Change in			
State United States	# Uninsured	% Uninsured	# Uninsured	% Uninsured	Uninsured	# Uninsured	% Uninsured	Uninsured			
(Based on Expansions											
in 29 States as of April											
2015)						2,720,798	13.4%	3,058,599			
United States	5,779,397	29.4%	3,562,305	17.5%	2,217,092	1,875,289	9.2%	3,904,108			
Alabama	92,159	25.6%	63,549	17.0%	28,610	30,478	8.2%	61,681			
Alaska	16,121	53.0%	11,491	36.5%	4,630	7,050	22.4%	9,071			
Arizona*	143.090	33.3%	116,665	26.2%	26,425	58,120	13.1%	84,970			
Arkansas*	60,358	27.1%	14,191	6.1%	46,167	14,191	6.1%	46,167			
California*	803,810	33.6%	224,499	9.1%	579,311	224,499	9.1%	579,311			
Colorado*	87,307	31.8%	55,715	19.6%	31,592	13,801	4.8%	73,506			
Connecticut*	38,585	23.9%	15,535	9.3%	23,050	5,429	3.2%	33,156			
Delaware*	11,631	22.3%	6,321	11.7%	5,310	5,710	10.6%	5,921			
District of Columbia*	5,385	13.8%	1,548	3.8%	3,837	1,548	3.8%	3,837			
Florida	576,924	37.6%	356,428	22.4%	220,496	165,543	10.4%	411,381			
Georgia	235,775	34.8%	157,718	22.5%	78,057	68,084	9.7%	167,691			
Hawaii*	14,385	19.9%	7,294	9.7%	7,091	7,294	9.7%	7,091			
Idaho	33,419	33.9%	19,478	19.1%	13,941	6,388	6.3%	27,031			
Illinois*	214,235	30.6%	165,637	22.9%	48,598	79,876	11.0%	134,359			
Indiana*	112,243	27.5%	84,223	19.9%	28,020	39,926	9.4%	72,317			
Iowa*	29,439	19.0%	24,795	15.4%	4,644	12,367	7.7%	17,072			
Kansas	45,952	29.9%	30,122	18.9%	15,830	18,479	11.6%	27,473			
Kentucky*	88,885	26.2%	64,190	18.2%	24,695	10,752	3.1%	78,133			
Louisiana	107,592	30.7%	76,406	21.0%	31,186	45,960	12.6%	61,632			
Maine	22,720	21.6%	13,894	12.7%	8,826	8,785	8.0%	13,935			
Maryland*	65,665	24.7%	40,910	14.9%	24,755	10,925	4.0%	54,740			
Massachusetts*	23,049	7.2%	31,616	9.5%	(8,567)	31,616	9.5%	(8,567)			
Michigan*	164,772	23.8%	133,249	18.6%	31,523	62,559	8.7%	102,213			
Minnesota*	41,815	16.6%	6,762	2.6%	35,053	6,762	2.6%	35,053			
Mississippi	82,521	31.8% 26.0%	57,312	21.3%	25,209	20,862	7.7% 10.2%	61,659			
Missouri Montana	107,394 21,466	30.5%	75,615 14,055	17.7% 19.2%	31,779 7,411	43,489 5,926	8.1%	63,905 15,540			
Nebraska	21,466	25.2%	15,924	19.2%	5,240	10,320	11.8%	10,844			
Nevada*	69,264	37.4%	51,207	26.7%	18,057	22,182	11.5%	47,082			
New Hampshire*	18,710	29.3%	12,160	18.4%	6,550	5,053	7.7%	13,657			
New Jersey*	135,895	32.9%	81,124	19.0%	54,771	43,189	10.1%	92,706			
New Mexico*	48,309	30.4%	39,949	24.2%	8,360	15,809	9.6%	32,500			
New York*	229,137	19.2%	126,290	10.2%	102,847	105,967	8.6%	123,170			
North Carolina	211,383	30.5%	132,373	18.4%	79,010	44,050	6.1%	167,333			
North Dakota*	7,522	25.3%	6,906	22.4%	616	2,863	9.3%	4,659			
Ohio*	199,899	26.4%	149,578	19.0%	50,321	55,042	7.0%	144,857			
Oklahoma	81,864	33.0%	59,286	23.1%	22,578	40,447	15.7%	41,417			
Oregon*	77,230	29.3%	51,613	18.9%	25,617	7,793	2.8%	69,437			
Pennsylvania*	160,320	21.1%	113,376	14.4%	46,944	21,956	2.8%	138,364			
Rhode Island*	15,861	28.1%	9,378	16.1%	6,483	1,001	1.7%	14,860			
South Carolina	113,055	31.1%	73,845	19.6%	39,210	36,873	9.8%	76,182			
South Dakota	13,893	27.0%	10,625	19.9%	3,268	6,637	12.4%	7,256			
Tennessee	134,963	27.8%	86,596	17.2%	48,367	41,701	8.3%	93,262			
Texas	612,328	39.2%	428,472	26.5%	183,856	281,239	17.4%	331,089			
Utah	31,160	28.2%	19,589	17.1%	11,571	11,956	10.4%	19,204			
Vermont*	5,576	13.9%	2,138	5.1%	3,438	2,138	5.1%	3,438			
Virginia	120,334	29.1%	83,260	19.4%	37,074	47,914	11.2%	72,420			
Washington*	107,290	28.9%	77,341	20.1%	29,949	23,537	6.1%	83,753			
West Virginia*	38,616	24.4%	26,571	16.2%	12,045	7,368	4.5%	31,248			
Wisconsin	70,983	21.5%	30,915	9.0%	40,068	30,915	9.0%	40,068			
Wyoming	7,944	31.1%	4,573	17.2%	3,371	2,918	11.0%	5,026			

^{* =} Medicaid expansion state as of April 2015

Table 5. Changes in the Low Income Uninsured Population, 2013 to 2017

		Estima	ated Uninsured	2017	
Target Population (At or Below 250% FPL)	Actual Uninsured 2013	All States Expanding Medicaid	No States Expanding Medicaid	29 States Expanding (As of April 2015)	
Women 21-64:				_	
Thousands Uninsured	12,389.4	3,880.2	7,190.0	5,699.9	
Uninsured as % of Low-income*	32.2%	9.9%	18.4%	14.6%	
Women 40-64:					
Thousands Uninsured	5,799.1	1,705.0	3,349.5	2,584.8	
Uninsured as % of Low-income*	31.1%	8.9%	17.5%	13.5%	
Women 50-64:					
Thousands Uninsured	3,029.6	864.2	1,773.2	1,336.6	
Uninsured as % of Low-income*	28.7%	7.9%	16.2%	12.2%	
Women & Men 50-64:					
Thousands Uninsured	5,779.4	1,875.3	3,562.3	2,716.2	
Uninsured as % of Low-income*	29.4%	9.2%	17.5%	13.3%	

^{*} State specific age-group population at or below 250% FPL

Table 6. Changes in the Low-Income Population by Medicaid Expansion Status as of April 2015

Target Population	29 States (in	cluding DC)	22 States Not Expanding Medicaid			
(At or Below 250% FPL)	Expanding	Medicaid				
(At or Below 250% IF L)	Uninsured 2013	Uninsured 2017	Uninsured 2013	Uninsured 2017		
Women 21-64:						
Thousands Uninsured	6,287.3	1,783.0	6,102.1	3,916.9		
Uninsured as % of Low-income*	28.7%	8.0%	36.9%	23.3%		
Women 40-64:						
Thousands Uninsured	2,970.7	779.4	2,828.4	1,810.5		
Uninsured as % of Low-income*	27.9%	7.1%	35.3%	22.0%		
Women 50-64:						
Thousands Uninsured	1,556.0	392.4	1,473.6	944.2		
Uninsured as % of Low-income*	26.0%	6.3%	32.2%	20.0%		
Women & Men 50-64:						
Thousands Uninsured	3,018.3	899.3	2,761.1	1,821.5		
Uninsured as % of Low-income*	26.9%	8.0%	32.8%	20.9%		

^{*} State specific age-group population at or below 250% FPL

Table 7. Characteristics of Low-income Uninsured U.S. Women by Expansion Secnario, 21-64, 2013 and 2017

Characteristic (At or Below 250% FPL)	Uninsured Women, 2013 Thousands Actual	% of Uninsured *	% in Group**	Uninsured Women, 2017 Thousands All States Expanding	% of Uninsured, Expansion*	% in Group**	Uninsured Women, 2017 Thousands No States Expanding	% of Uninsured, No Expansion*	% in Group**	Uninsured Women, Thousands April 2015 Expansion	% of Uninsured, April 2015 Expansion*	% in Group**
Race												
White	7,990.4	64.5%	31.6%	2,425.8	62.5%	8.0%	4,567.2	63.5%	7.9%	3,561.8	62.5%	8.1%
African American	2,047.2	16.5%	28.6%	675.6	17.4%	7.7%	1,319.7	18.4%	7.7%	1,105.7	19.4%	7.7%
Asian or Pacific Islander	603.5	4.9%	32.2%	229.4	5.9%	10.9%	385.1	5.4%	11.5%	299.2	5.2%	11.3%
Other or Multiracial	1,748.3	14.1%	42.2%	549.5	14.2%	11.2%	917.9	12.8%	11.4%	733.3	12.9%	11.4%
Ethnicity												
Hispanic	4,227.9	34.1%	47.3%	1,395.3	36.0%	12.5%	2,368.9	32.9%	13.0%	1,996.3	35.0%	12.9%
Non-Hispanic	8,161.4	65.9%	27.7%	2,485.0	64.0%	7.1%	4,821.0	67.1%	7.1%	3,703.6	65.0%	7.1%
English Proficiency												
Not Limited	9,201.4	74.3%	28.4%	2,781.7	71.7%	7.2%	5,302.7	73.8%	7.1%	4,127.8	72.4%	7.2%
Limited	3,188.0	25.7%	52.9%	1,098.5	28.3%	15.2%	1,887.3	26.2%	15.9%	1,572.0	27.6%	15.9%
Education												
No High School degree or GED	3,187.2	25.7%	43.8%	940.8	24.2%	10.5%	1,673.4	23.3%	10.4%	1,372.5	24.1%	10.6%
High School/Some College	7,104.7	57.3%	31.9%	2,287.5	59.0%	8.5%	4,298.3	59.8%	8.5%	3,378.8	59.3%	8.6%
Bachelor's /Associate's degree	1,832.9	14.8%	24.1%	570.3	14.7%	6.4%	1,066.5	14.8%	6.4%	832.3	14.6%	6.4%
Master's/Doctorate degree	264.7	2.1%	20.4%	81.7	2.1%	5.5%	151.8	2.1%	5.5%	116.3	2.0%	5.4%
Children												
Children present	4,749.6	38.3%	30.0%	1,290.8	33.3%	6.7%	2,382.0	33.1%	6.7%	1,899.9	33.3%	4.8%
No Children present	7,639.8	61.7%	33.8%	2,589.4	66.7%	9.6%	4,807.9	66.9%	9.5%	3,800.0	66.7%	13.5%
Disability Status												
Disabled	1,271.7	10.3%	20.5%	361.6	9.3%	4.9%	695.9	9.7%	4.8%	539.2	9.5%	4.9%
Not Disabled	11,117.7	89.7%	34.5%	3,518.6	90.7%	9.1%	6,494.0	90.3%	9.0%	5,160.6	90.5%	9.1%
Employment Status												
Employed	6,308.8	50.9%	31.2%	1,978.1	51.0%	8.2%	3,672.3	51.1%	8.1%	2,900.0	50.9%	8.2%
Not Employed	6,080.6	49.1%	33.4%	1,902.1	49.0%	8.7%	3,517.6	48.9%	8.6%	2,799.8	49.1%	8.7%

^{* %} of Uninsured are column percentages. For example, of all the uninsured by race category, what percent are white, etc. The sum of percentages across racial groups is 100%.

^{**%} of Group means the percent of that type of person who is uninsured in the year and scenario.